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AND CULTURAL ORGANIZATION

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OF THE
G E N E R A L
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Eighth Session
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RESOLUTIONS

U N E S C O

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CHAPTER I

I.1 GENERAL CONFERENCE, EIGHTH SESSION

I.1.1 **Credentials¹**

The General Conference, at its first plenary meeting, held on 12 November 1954, set up its Credentials Committee, consisting of representatives of the following States: Colombia, Egypt, France, Indonesia, Philippines, Union of Soviet Socialist Republics, United Kingdom, United States of America, Uruguay.

The chairman of the committee was Mr. R. Bernal Jimenez (Colombia).

On the report of the Credentials Committee, the General Conference recognized as valid the credentials of:

(a) The delegations of the following Member States:

Argentina	Greece	Norway
Australia	Guatemala	Pakistan
Austria	Haiti	Panama
Belgium	Honduras	Peru
Bolivia	Hungary	Philippines
Brazil	India	Poland
Burma (Union of)	Indonesia	Saudi Arabia
Byelorussian S.S.R.	Iran	Spain
Cambodia	Iraq	Sweden
Canada	Israel	Switzerland
Ceylon	Italy	Syria
Chile	Japan	Thailand
China	Jordan (Hashemite	Turkey
Colombia	Kingdom of)	Ukrainian S.S.R.
Costa Rica	Korea	Union of South Africa
Cuba	Laos	Union of Soviet Socialist Republics
Czechoslovakia	Lebanon	United Kingdom
Denmark	Liberia	United States of America
Dominican Republic	Libya	Uruguay
Ecuador	Luxembourg	Viet-Nam
Egypt	Mexico	Yugoslavia
El Salvador	Monaco	
France	Netherlands	
German Federal	New Zealand	
Republic	Nicaragua	

(b) The delegations of the following Associate Members: Gold Coast, Sierra Leone, British Caribbean Group (Jamaica, Trinidad, Grenada, Dominica, Barbados).

1. Decisions adopted on the report of the Credentials Committee; second plenary meeting, 12 November 1954; eleventh plenary meeting, 22 November 1954; fourteenth plenary meeting, 6 December 1954.

Malaya-British Borneo Group (Sarawak, North Borneo, Brunei, Singapore and Federation of Malaya).

- (c) The observers from the following non-Member States: Bulgaria, Holy See, Paraguay, Portugal, Rumania.
- (d) The observer from the Saar.
- (e) The representatives of the following international organizations: United Nations, International Labour Organisation, Food and Agriculture Organization of the United Nations, World Health Organization.

On the report of the Credentials Committee, the General Conference adopted at its second plenary meeting (12 November 1954) the following resolution:

The General Conference

Decides to adjourn any consideration at its eighth session of any proposals to exclude the representatives of the Government of the Republic of China or to seat representatives of the Central People's Government of the People's Republic of China.

I.1.2 Right to vote of China¹

The General Conference

Decides to permit the Chinese delegation to vote during the present session of the General Conference, in pursuance of Article IV.8 (c) of the Constitution.

I.1.3 Adoption of the Agenda

The General Conference adopted the revised draft agenda drawn up by the Executive Board (8C/1. Rev. and Corrigendum).²

On the proposal of the delegations of Yugoslavia and Israel, and in accordance with the procedure laid down in Rules 14 and 36 of its Rules of Procedure, the General Conference added to the agenda of the session the following two questions:³

- 9.3.7.1. Request from the Government of Yugoslavia for the writing-off of the sum of \$1,666.67, being the loss incurred by the Yugoslav National Commission acting as a distributing agency for Unesco coupons.
- 9.4.7.2. Request from the Government of Israel for the writing-off of the sum of \$5,714.30, being a loss incurred by the Israeli National Commission acting as a distributing agency for Unesco coupons.

I.1.4 Admission of Observers of International Non-governmental Organizations⁴

The General Conference,

Having regard to Article IV.13 of the Constitution;

Having regard to Rule 7 of the Rules of Procedure;

Having regard to the recommendations presented by the Executive Board at its thirty-seventh and thirty-ninth sessions (8C/2 and Addendum),

1. Resolution adopted on the report of the Administrative Commission (see Annex 2); twelfth plenary meeting, 24 November 1954.

2. Second plenary meeting, 12 November 1954.

3. Ninth plenary meeting, 17 November 1954.

4. Fourth plenary meeting, 13 November 1954.

Decides to admit at its eighth session observers from the following nine organizations: Académie Internationale de la Céramique, Carnegie Foundation for International Peace, Ford Foundation, International Association of Plastic Arts, International Union of Students, Rockefeller Foundation, Union of Latin American Universities, Universal Esperanto Association, World Federation of Democratic Youth.

I.1.5 **Composition of the General Committee**

Having regard to the recommendations put forward by the Nominations Committee, it was decided that the General Committee of the eighth session of the General Conference should be constituted as follows:

President of the General Conference:

Mr. Justino Zavala Muniz (Uruguay).

Vice-Presidents of the General Conference:

Mr. Carlos Vassallo Rojas (Chile),

Mr. Joaquin Ruiz Gimenez (Spain),

Mr. A. F. Nufer (United States of America),

Mr. Jean Berthoin (France),

Mr. Vittorio Badini Confalonieri (Italy),

Mr. Setsuzo Sawada (Japan),

Mr. Ishtiaq Husain Qureshi (Pakistan),

Sir Ben Bowen Thomas (United Kingdom),

Mom Luang Pin Malakul (Thailand),

Mr. Usevold Nicolaevitch Stoletov (Union of Soviet Socialist Republics).

Chairman of the Programme and Budget Commission:

Mr. Pierre Bourgeois (Switzerland).

Chairman of the Administrative Commission:

Mr. C. E. Beeby (New Zealand).

Chairman of the Credentials Committee:

Mr. Rafael Bernal Jimenez (Colombia).

Chairman of the Nominations Committee:

Mr. Humayun Kabir (India).

Chairman of the Advisory Committee on Programme and Budget:

Mr. W. Gardner Davies (Australia).

Chairman of the Legal Committee:

Mr. Mohamed Awad (Egypt).

Chairman of the Committee on Reports of Member States:

Mr. Nasir Al-Hani (Iraq).

Chairman of the Headquarters Committee:

Mr. Paulo de Berredo Carneiro (Brazil).

I.1.6 **Use of the Russian Language at the Eighth Session¹**

The General Conference approved the action taken by the Director-General in pursuance of the Executive Board's decision contained in document 39EX/DIV/2, as follows: 'The Executive Board decided to authorize the Director-General to make preparations up to a maximum of \$50,000, in anticipation of a possible decision of

1. Third plenary meeting, 13 November 1954.

the General Conference regarding partial use of the Russian language at the eighth session.’

I.1.7 Thanks of the General Conference to the Uruguayan People and Government¹

The General Conference,

Deeply moved by the warm welcome accorded to it and by the incomparable hospitality extended by the Legislative Authority in allowing the meetings of the Conference to be held in the Parliament building, symbol of the liberties of the Uruguayan people;

Conscious of the unanimous interest taken by public opinion in the work which Unesco is doing on behalf of international understanding, and of the ungrudging help afforded by the cultural and educational institutions of the Republic towards ensuring the complete success of the Conference,

1. Expresses its profound gratitude to H.E. Mr. Andrés Martínez Trueba, the President, and the other members of the National Council of Administration, to H.E. Mr. Alfeo Brum, Speaker of the General Assembly, and to Mr. Armando Malet, the Municipal Intendant of Montevideo, who honoured the opening meeting of the General Conference with their presence and who have given so many proofs of their thoughtful interest,
2. Expresses its warmest thanks to the Uruguayan Government and in particular to H.E. Mr. Justino Zavala Muniz, Minister of Education, for the invaluable assistance and unstinted support given to the labours of the Conference.

I.2 GENERAL CONFERENCE, NINTH SESSION

I.2.1 Place of the Ninth Session²

The General Conference,

Considering Rules 2 and 3 of its Rules of Procedure;

Considering that the Government of India, by letter dated 20 August 1954, invited the Organization to hold the ninth session of the General Conference in 1956 in New Delhi;

Considering the recommendation submitted to the Conference by the Executive Board (8C/6),

1. Decides to hold its ninth session in New Delhi;
2. Endorses the Executive Board's recommendation that this session should open in November 1956.

I.2.2 Organization of the Ninth Session³

The General Conference

Instructs the Executive Board and the Director-General to study the organization

1. Eighteenth plenary meeting, 10 December 1954.

2. Fifteenth plenary meeting, 7 December 1954.

3. Eighteenth plenary meeting, 10 December 1954.

and methods of work of the General Conference, its commissions and committees, in order to improve their efficiency and to expedite their work.

In order that the matter may be included in the agenda of the first session of the Executive Board to be held in 1955, Member States are invited to forward their comments and suggestions to the Director-General upon this problem after consultation, if possible, with their National Commissions.

The Executive Board, in the light of the study, shall draw up its proposals for the organization and methods of work of the ninth session of the General Conference.

I.2.3 Composition of Committees of the Ninth Session

I.2.31 Legal Committee¹

The General Conference elected the following countries to serve on the Legal Committee at the ninth session: Argentina, Colombia, Czechoslovakia, France, Italy, Japan, Laos, Lebanon, Mexico, Netherlands, Pakistan, Union of South Africa, Union of Soviet Socialist Republics, United Kingdom, United States of America.

I.2.32 Advisory Committee on Programme and Budget²

The General Conference

1. Decides that the Advisory Committee on Programme and Budget shall meet on the dates and for the purposes recommended by the Executive Board;
2. Invites the Executive Board, when considering the organization of the ninth session of the General Conference, and in particular the work of the Programme and Budget Commission, to give a precise definition of the terms of reference of the Advisory Committee on Programme and Budget;
3. Decides that the Advisory Committee on Programme and Budget shall be composed of representatives of the following Member States: Australia, Burma (Union of), Chile, Egypt, France, Guatemala, India, Israel, Norway, Philippines, Poland, Switzerland, Turkey, Union of Soviet Socialist Republics, United Kingdom, United States of America, Yugoslavia.

I.2.33 Committee on Reports of Member States³

The General Conference elected the following countries to serve on the Committee on Reports of Member States at the ninth session, the Committee having been reconstituted, in accordance with Resolution VI.1, on a broader basis and with enlarged responsibility: Austria, Cambodia, Ceylon, Costa Rica, Denmark, France, Honduras, Hungary, Iran, Jordan, Korea, Spain, Turkey, Union of Soviet Socialist Republics, United States of America.

1. Decision adopted on the report of the Nominations Committee; eighteenth plenary meeting, 10 December 1954.

2. Resolution adopted on the report of the Programme and Budget Commission (see Annex 1) and the Nominations Committee; eighteenth plenary meeting, 10 December 1954.

3. Decision adopted on the report of the Committee on Reports of Member States (see Annex 3) and the Nominations Committee; eighteenth plenary meeting, 10 December 1954. See also Resolution VI.1.

CHAPTER II

II.1 AMENDMENTS TO THE CONSTITUTION

II.1.1 Amendments to Article II concerning Withdrawal of Member States¹

The General Conference

Resolves to amend Article II of the Constitution, as follows:

Insert at the end of Article II a new paragraph 6 as follows:

'6. Any Member State or Associate Member of the Organization may withdraw from the Organization by notice addressed to the Director-General. Such notice shall take effect on 31 December of the year following that during which the notice was given. No such withdrawal shall effect the financial obligations owed to the Organization on the date the withdrawal takes effect. Notice of withdrawal by an Associate Member shall be given on its behalf by the Member State or other authority having responsibility for its international relations.'

II.1.2 Amendments to Article V concerning the Composition of the Executive Board²

The General Conference

Resolves to amend Article V of the Constitution, as follows:

(a) Article V, paragraph 1 is replaced by the following:

'1. The Executive Board shall be elected by the General Conference from among the delegates appointed by the Member States and shall consist of 22 members, each of whom shall represent the government of the State of which he is a national. The President of the General Conference shall sit *ex officio* in an advisory capacity on the Executive Board.'

(b) Article V, paragraph 4 is replaced by the following:

'4. In the event of the death or resignation of a member of the Executive Board, his replacement for the remainder of his term shall be appointed by the Executive Board on the nomination of the government of the State the former member represented. The government making the nomination and the Executive Board shall have regard to the factors set forth in paragraph 2 of this Article.'

(c) Article V, paragraph 12, is replaced by the following:

'12. Although the members of the Executive Board are representative of their respective governments they shall exercise the powers delegated to them by the General Conference on behalf of the Conference as a whole.'

(d) Article V, paragraph 13 is replaced by the following:

'13. The term of office of the members of the Executive Board during the

1. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954.

2. Resolution adopted on the report of the Administrative Commission (see Annex 2); eleventh plenary meeting, 22 November 1954.

eighth session of the General Conference shall end at the close of the eighth session of the General Conference. At the eighth session of the General Conference, 22 members shall be elected to the Executive Board pursuant to the provisions of this article, of whom one-half shall retire at the close of the ninth session of the General Conference, the retiring members being chosen by the drawing of lots. Thereafter, 11 members shall be elected at each ordinary session of the General Conference.'

II.1.3 Amendments to Articles V.9 and VI.3 concerning Reports by the Director-General on the Activities of the Organization¹

The General Conference

Resolves to amend Articles V and VI of the Constitution as follows:

(a) Article V, paragraph 9 is replaced by the following:

'9. The Chairman of the Executive Board shall present, on behalf of the Board, to each ordinary session of the General Conference, with or without comments, the reports on the activities of the Organization which the Director-General is required to prepare in accordance with the provisions of Article VI.3(b).'

(b) Article VI, paragraph 3 is replaced by the following:

'3. (a) [present paragraph 3].

(b) The Director-General shall prepare and communicate to Member States and to the Executive Board periodical reports on the activities of the Organization. The General Conference shall determine the periods to be covered by these reports.'

II.1.31 Resolution on Frequency of the Director-General's Reports on the Activities of the Organization¹

The General Conference,

Having considered Article VI.3(b) of the Constitution,

Decides that the Director-General shall prepare and communicate to Member States and to the Executive Board:

(a) A report on the activities of the Organization covering the period from 1 January to 31 December of each year;

(b) In those years during which the General Conference shall meet in ordinary session, an interim report, if considered necessary by the Executive Board, covering the activities of the Organization from the end of the preceding year.

1. Resolutions adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954.

II.2 AMENDMENTS TO THE RULES OF PROCEDURE OF THE GENERAL CONFERENCE

II.2.1 Amendments concerning the Election of Members of the Executive Board

The General Conference¹

Resolves to amend its Rules of Procedure as follows:

Rule 95. Replace paragraphs 1 and 2 by the following:

'1. At each of its ordinary sessions, the General Conference shall elect by secret ballot 11 members of the Executive Board.

'2. Only a delegate nominated by the government of the State of which he is a national for election to the Executive Board may stand for election.'

Rule 95A. Replace the whole of Rule 95A by the following:

'The term of office of the members of the Executive Board during the eighth session of the General Conference shall end at the close of the eighth session of the General Conference. At the eighth session of the General Conference, 22 members shall be elected to the Executive Board pursuant to the provisions of Article V of the Constitution, of whom one-half shall retire at the close of the ninth session of the General Conference, the retiring members being chosen by the drawing of lots. Thereafter, 11 members shall be elected at each ordinary session of the General Conference.'

Rule 98. Delete and replace by the following:

'In the event of the death or resignation of a member of the Executive Board his replacement for the remainder of his term shall be appointed by the Executive Board on the nomination of the government of the State the former member represented. The government making the nomination and the Executive Board shall have regard to the factors set forth in Article V.A(2) of the Constitution.'

II.2.2 Amendments concerning Associate Members²

The General Conference

Resolves to amend its Rules of Procedure as follows:

Rule 6, paragraph 1. After the word 'Members' insert the words 'and Associate Members'.

Rule 9, paragraph 2. After the word 'States' insert the words 'and Associate Members'.

Rule 10(d). After the word 'Member' insert the words 'or Associate Member'.

Rule 10A, paragraph 1. After the word 'States' insert the words 'and Associate Members'. *Paragraph 2:* After the word 'States' insert the words 'and Associate Members'.

Rule 11, paragraph 1. After the word 'Member' insert the words 'or Associate Member'.

Paragraph 3: After the word 'Members' insert the words 'and Associate Members'.

1. Resolution adopted on the report of the Administrative Commission (see Annex 2); eleventh plenary meeting, 22 November 1954.

2. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954.

- Paragraph 5:* After the word 'States' insert the words 'and Associate Members'.
- Rule 14, paragraph 2.* In the last sentence after the word 'Member' insert the words 'or Associate Member'.
- Rule 15, paragraph 2.* After the word 'Members' insert the words 'and Associate Members'.
- Rule 16.* After the word 'States' insert the words 'and Associate Members'.
- Rule 17.* After the word 'State' insert the words 'or Associate Member'.
- Rule 19, paragraph 1.* After the word 'State' insert the words 'or Associate Member'.
- Paragraph 2:* After the word 'State' insert the words 'or Associate Member'.
- Rule 22.* Add a new paragraph 2 reading:
 '2. The credentials of delegates and alternates of Associate Members shall be issued by the competent authorities.'
 Renumber paragraphs 2 and 3 of this rule as paragraphs 3 and 4.
- Rule 24.* After the word 'Member' insert the words 'or Associate Member'.
- Rule 28.* After the words 'Member States' insert the words 'and Associate Members'.
- Rule 30.* Add a new paragraph 4 as follows:
 '4. Only representatives of Member States are eligible for the posts of President and Vice-Presidents of the Conference and of Chairmen, Vice-Chairmen; or Rapporteurs of its commissions, committees or other subsidiary bodies.'
- Rule 47.* Add a new paragraph 4 reading as follows:
 '4. The provisions of Rule 30, paragraph 4, apply to the elections referred to in the present Rule.'
- Rule 59, paragraph 2.* After the word 'Members' insert the words 'and Associate Members'.
- Rule 63.* After the word 'Members' insert the words 'and Associate Members'.
- Rule 73.* Delete the first sentence and replace it by the following: 'In the course of a debate any Member or Associate Member may raise a point of order, and such point of order shall be immediately decided by the President.'
- Rule 74.* After the word 'Member' insert the words 'or Associate Member'.
- Rule 75.* After the word 'Member' insert the words 'or Associate Member'.
- Rule 76.* After the word 'Member' insert the words 'or Associate Member'.
- Rule 92.* Delete and replace by the following:
'States not Members of the United Nations and Associate Members
 '1. [text of present Rule 92].
 '2. Application for Associate Membership by territories or groups of territories not responsible for their international relations may be made on their behalf by the Member State or other authority having responsibility for their international relations. The application shall be accompanied by a statement from the Member State or other authority concerned that it accepts responsibility on behalf of the territory or territories concerned for the discharge of the obligations contained in the Constitution and of the financial contributions assessed by the General Conference as payable by the territory or territories concerned.'
- Rule 103.* After the word 'States' insert the words 'and Associate Members'.
- Rule 104.* After the word 'States' insert the words 'and Associate Members'.
- Rule 105.* After the word 'States' insert the words 'and Associate Members'.

II.2.3 **Amendments concerning the Adoption of Russian as a Working Language of the General Conference¹**

The General Conference

Resolves to amend its Rules of Procedure as follows:

Rule 52. Replace the words 'English, French and Spanish' by the words 'English, French, Russian and Spanish'.

Rule 53. Replace the present title of Rule 53 by the following: 'Language of the country where the General Conference is held.'

Rule 55. Replace the words 'in English, French and Spanish' by the words 'in English, French, Russian and Spanish'.

Rule 60. Replace the words 'in English, French and Spanish' by the words 'in English, French, Russian and Spanish'.

II.2.4 **Miscellaneous Amendments**

II.2.41 The General Conference

Resolves to amend its Rules of Procedure as follows:

Rules 25 and 26: Organization of the Conference. Delete and replace by the following: '*Rule 25: Ordinary session.*

1. The General Conference, at the beginning of each session, shall elect the President and 10 Vice-Presidents and establish such committees, commissions and subsidiary bodies as may be required for the transaction of its business.

2. The committees of the General Conference shall include the Credentials Committee, the Nominations Committee, the Legal Committee, the Advisory Committee on Programme and Budget and the General Committee.

3. The commissions and subsidiary bodies shall be organized according to the agenda of each session, to permit the fullest possible consideration of the policies and the programme of work of the Organization.'

Rule 26: Extraordinary session.

'A President and Vice-Presidents shall be elected, and such committees, commissions and subsidiary bodies established as may be required by the agenda of the session.'

Rule 30: Functions of the Nominations Committee. Paragraph 1: Delete and replace by the following:

1. The Nominations Committee, after receiving a report from the Executive Board, and without any obligation to accept its recommendations, shall determine and submit to the General Conference the lists of nominations for the posts of President and of the 10 Vice-Presidents of the General Conference. It shall submit to the General Conference proposals for the composition of committees, commissions or subsidiary organs of the Conference on which all Member States are not represented.'

Rule 40: Acting President. Delete paragraph 2 and insert new paragraphs 2 and 3 as follows:

2. If the President is obliged to be absent for more than two days, the General Conference may, on the motion of the General Committee, elect one of the Vice-Presidents as Acting President for the whole period of the President's absence.

1. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954.

'3. A Vice-President sitting as President or an Acting President shall have the same powers and responsibilities as the President.'

Rule 69: Quorum. Paragraph 2: In the English text only, delete the word 'constitute' and replace it by the words 'are members of'.

Rule 106: Procedure for the amendment of the Constitution. Delete and replace by the following:

'In case of doubt, a proposed amendment shall be deemed to be an amendment of substance unless on a vote being taken there is a two-thirds majority in favour of interpreting the amendment as an amendment of form falling under the provisions of Rule 105.'

II.2.42 The General Conference¹

Resolves to amend its Rules of Procedure as follows:

Rule 88: Delete and replace by the following:

'When a single elective place is to be filled and no candidate obtains in the first ballot the majority required, additional ballots shall be taken which shall be restricted to the two candidates obtaining the largest number of votes. If in the third ballot the votes are equally divided, the President shall decide between the candidates by drawing lots.'

Rule 89: Delete and replace by the following:

'When two or more elective places are to be filled at one time under the same conditions, those candidates obtaining in the first ballot the majority required shall be elected. If the number of candidates obtaining such majority is less than the number of places to be filled there shall be additional ballots to fill the remaining places, the voting being restricted to the candidates obtaining the greatest number of votes in the previous ballot, to a number not more than twice the places remaining to be filled.'

II.2.421 The General Conference

Resolves to amend as follows the Rules for the Conduct of Elections by Secret Ballot:

Rule 13: After paragraph (b), add the following:

- (c) ballot papers on which the name of any candidate appears more than once;
- (d) ballot papers on which there are fewer names than there are persons to be elected.

Rule 14: To be deleted.

Rules 15, 16, 17, 18, 19, 20 and 21: To be renumbered accordingly.

Rule 16 (former Rule 17): Amend the last sentence to read:

'Fifty per cent plus one of the votes recorded shall constitute the majority required in accordance with Article IV.8(a) of the Constitution and Rules 88 and 89 of the Rules of Procedure of the General Conference.'

1. Resolutions adopted on the report of the Legal Committee, fourteenth plenary meeting, 6 December 1954.

II.3 AMENDMENTS TO THE FINANCIAL REGULATIONS

II.3.1 Amendments to Regulations 4.3 and 4.4¹

The General Conference

Resolves that the text of Financial Regulations 4.3 and 4.4 shall be amended to read as follows:

Regulation 4.3. 'Appropriations shall remain available for 12 months following the end of the financial period to which they relate to the extent that they are required to discharge obligations in respect of goods supplied and services rendered in the financial period and to liquidate any other outstanding legal obligations of the financial period. The balance of the appropriations remaining unobligated at the close of a financial period, after deducting therefrom any contributions from Member States relating to that financial period which remain unpaid, shall be surrendered to those Member States whose contributions for that period have been paid in full.'

Regulation 4.4. 'At the end of the 12-month period provided for in Regulation 4.3, the then remaining unspent balance of appropriations retained, after deducting therefrom any contributions from Member States relating to that year which remain unpaid, shall be surrendered to those Member States whose contributions for that year have been paid in full.'

II.4 AMENDMENTS TO THE STAFF REGULATIONS

II.4.1 Amendments concerning Personnel Recruitment Standards and Methods²

The General Conference

Resolves to make the following amendments to the Staff Regulations, which shall supersede the present text with effect from 8 December 1954:

Regulation 4.2. 'In appointing, transferring or promoting staff members, and in renewing appointments, the Director-General shall aim at securing the highest standards of efficiency, competence and integrity.'

Regulation 4.3.1. 'Without prejudice to the terms of Regulation 4.2, the Director-General shall ensure a staff constituted on as wide a geographical basis as possible.'

Regulation 4.5. 'Assistant Directors-General, staff members in the Principal Officer and Director category, and officials of equivalent status, shall be appointed for an initial period not exceeding five years, renewable for periods no one of which shall exceed five years.'

Regulation 4.5.1. 'Other staff members shall be appointed for an initial period of not less than one nor more than three years renewable either (a) without limit of time or (b) for further fixed periods of not less than one year up to a maximum period of service of five years, at the discretion of the Director-General. Staff

1. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954.

2. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954. See also Resolutions V.2.41 and V.2.42.

members appointed before 1 January 1952 shall be deemed, for the purpose of this regulation, to have been appointed on that date, without prejudice to their acquired rights in other respects.'

Regulation 4.5.2. 'Temporary appointments for periods of less than one year may nevertheless be made at the discretion of the Director-General, pending the recruitment of an incumbent or to replace the incumbent of an established post in exceptional circumstances, or to occupy a temporary post.'

II.4.2 **Amendments concerning Personnel Policy and the Obligations and Rights of Staff Members¹**

The General Conference

Resolves to made the following amendments to the Staff Regulations, which shall supersede or be added to the present text with effect from 8 December 1954:

Regulation 1.4. 'Members of the Secretariat shall conduct themselves at all times in a manner befitting their status as international civil servants. They shall not engage in any activity that is incompatible with the proper discharge of their duties with the Organization. They shall avoid any action and in particular any kind of public pronouncement which may adversely reflect on their status, or on the integrity, independence and impartiality which are required by that status. While they are not expected to give up their national sentiments, or their political and religious convictions, they shall at all times bear in mind the reserve and tact incumbent upon them by reason of their international status.'

Regulation 1.7. 'Staff members may exercise the right to vote but shall not engage in any political activity which is inconsistent with or reflects upon the independence and impartiality required by their status as international civil servants.'

Regulation 9.1. 'The Director-General may terminate the appointment of a staff member in accordance with its terms, or at any time, if either the necessities of the service require abolition of the post or reduction of the staff, or if the services of the individual concerned cease to be satisfactory, or if he is for reasons of health incapacitated for further service.'

Regulation 9.1.1. 'The Director-General may also, giving his reasons therefor, terminate the appointment of a staff member:

'(a) If the conduct of the staff member indicates that the staff member does not meet the highest standards required by Article VI of the Constitution and Chapter I of the Staff Regulations;

'(b) If facts anterior to the appointment of the staff member and relevant to his suitability and which reflect on his present integrity come to light which, if they had been known at the time of his appointment, should, under the standards established in the Constitution, have precluded his appointment.

'No termination under the provisions of this regulation shall take effect until the matter has been considered and reported on by a special advisory board appointed for that purpose by the Director-General.'

Regulation 9.3. 'When the Director-General terminates an appointment under Regulation 9.1, the staff member shall be given notice in accordance with the terms of his appointment. He shall be entitled to any indemnity payment due

1. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954. See also Resolution V.2.5.

to him in accordance with the decisions of the General Conference, and without prejudice to his acquired rights.'

II.5 RECOGNITION OF THE COMPETENCE OF INTERNATIONAL ADMINISTRATIVE TRIBUNALS

II.5.1 **Administrative Tribunal of the International Labour Organisation¹**

The General Conference

Instructs the Director-General to arrange for the extension of the jurisdiction of the Administrative Tribunal of the International Labour Organisation in respect of cases arising in the period 1 January 1955 to 31 December 1956.

II.5.2 **United Nations Administrative Tribunal¹**

The General Conference

Instructs the Director-General to accept the jurisdiction of the United Nations Administrative Tribunal in respect of matters involving applications by Unesco staff members alleging non-observance of Pensions Fund Regulations.

II.6 STATUTES OF THE UNESCO APPEALS BOARD

II.6.1 **Approval of Revised Statutes¹**

The General Conference²

Approves the revised statutes of the Appeals Board set out in Annex I to document S C/ADM/26, amended as follows :

- (a) The last sentence of paragraph 2(c) to read: 'Not more than two of the 10 members in Group I and not more than three in Group II shall be of the same nationality'.
- (b) In paragraph 6, 'may waive his right of recourse to ...' to be substituted for '... may waive the jurisdiction of ...'.
- (c) In paragraph 22, second sentence, 'If the Director-General, after consultation with the Chairman, decides ...' to be substituted for 'If the Director-General decides ...'; also in paragraph 22, last sentence, substitute '... the appellant has the right nevertheless to attend ...' for '... the appellant may nevertheless attend ...'.
- (d) Paragraph 23 to read: 'Paragraphs 2, 5 and 6 may be amended only by the General Conference. The remainder of the Statutes and the Appendix may be amended only by the General Conference or the Executive Board.'

1. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954.

CHAPTER III

III.1 APPLICATIONS FOR ADMISSION TO MEMBERSHIP AND ASSOCIATE MEMBERSHIP

III.1.1 **People's Republic of Rumania**¹

The General Conference

Decides to adjourn until its ninth session a decision on the application for admission to membership of the Organization presented by the Government of the People's Republic of Rumania on 18 May 1954.

III.1.2 **People's Republic of Bulgaria**¹

The General Conference

Decides to adjourn until its ninth session a decision on the application for admission to membership of the Organization presented by the Government of the People's Republic of Bulgaria on 21 July 1954.

III.1.3 **Associate Members**¹

The General Conference

Considering the request presented on 9 June 1954 by the Government of the United Kingdom;

Considering Article II, paragraph 3 of the Constitution,

Decides to admit as Associate Members of the United Nations Educational, Scientific and Cultural Organisation the following territories or groups of territories: (a) Gold Coast; (b) Sierra Leone; (c) Sarawak, North Borneo, Brunei, Singapore and the Federation of Malaya (as one group); (d) Jamaica, Trinidad, Grenada, Dominica and Barbados (as one group).

III.2 EXECUTIVE BOARD

III.2.1 **Organization of Work**

III.2.11 **Adoption of Spanish as a Working Language of the Executive Board**²

The General Conference

Resolves that henceforth the Spanish language shall be one of the working languages of the Executive Board.

1. Third plenary meeting, 13 November 1954.

2. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954.

III.2.12 Use of Russian in the Proceedings of the Executive Board¹

The General Conference

Authorizes the Director-General, subject to the approval of transfers for this purpose by the Executive Board, to provide the services of interpretation and translation from and into the Russian language, to the extent compatible with the efficient operation of the Board, necessary for the effective participation of any member of the Executive Board in the work of the Board.

III.2.13 Number and Length of Sessions of the Executive Board²

The General Conference

1. Resolves that every effort shall be made by the Executive Board, in co-operation with the Director-General, to reduce, as far as possible, the number and length of sessions of the Executive Board;
2. Requests the Executive Board, in co-operation with the Director-General, to study ways and means of achieving this end and to submit recommendations to the ninth session of the General Conference.

III.2.2 Election of 22 Members of the Executive Board

At its eleventh plenary meeting (22 November 1954), the General Conference adopted Resolution II.1.2, amending Article V of the Constitution (Executive Board).

Consequent upon these amendments and in accordance with paragraph 13 of Article V of the Constitution, the General Conference proceeded at its fifteenth plenary meeting (7 December 1954), on the report of the Nominations Committee, to the election of 22 members of the Executive Board and to the drawing of lots to determine their terms of office. The Executive Board was thus established as follows:

Members whose term of office expires at the close of the ninth session of the General Conference:

Mr. Frans Bender (Netherlands),
 Mr. Juan Estelrich y Artigues (Spain),
 Mr. Orestes Ferrara Marino (Cuba),
 H.E. Mr. Toru Haguiwara (Japan),
 Mom Luang Pin Malakul (Thailand),
 Professor Nathaniel V. Massaquoi (Liberia),
 Mr. Arcot L. Mudaliar (India),
 Mrs. Maria Schlueter-Hermkes (German Federal Republic),
 Mr. S. M. Sharif (Pakistan),
 Mr. Alexander V. Solodovnikov (Union of Soviet Socialist Republics),
 Mr. Athelstan Spilhaus (United States of America).

Members whose term of office expires at the close of the tenth session of the General Conference:

Mr. Mohamed Awad (Egypt),
 Professor Paulo E. de Berredo Carneiro (Brazil),
 Professor Herman Johannes (Indonesia),

1. Seventeenth plenary meeting, 9 December 1954.

2. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954.

Professor Henri Laugier (France),
 Mgr. Jean Maroun (Lebanon),
 H.E. Mr. José Ricardo Martínez Cobo (Ecuador),
 Professor Jakob Nielsen (Denmark),
 H.E. Dr. G. A. Raadi (Iran),
 Professor Oscar Secco Ellauri (Uruguay),
 Sir Ben Bowen Thomas (United Kingdom),
 Dr. Vittorino Veronese (Italy).

III.3 RELATIONS WITH INTERNATIONAL NON-GOVERNMENTAL ORGANIZATIONS

III.3.1 **Formal Agreements with International Non-governmental Organizations¹**

The General Conference

1. Approves the renewal, until 31 December 1955, of the formal agreements with the following non-governmental organizations:
 - International Council of Scientific Unions,
 - World Federation of United Nations Associations,
 - International Council of Museums,
 - International Theatre Institute,
 - Council of International Organizations of Medical Sciences,
 - International Council for Philosophy and Humanistic Studies,
 - International Music Council,
 - International Association of Universities;
2. Approves the text of the draft formal agreement with the International Social Science Council contained in Annex IX of document 8C/ADM/23.

III.3.2 **Applications by International Non-governmental Organizations for Admission to Consultative Arrangements with Unesco¹**

The General Conference

1. Approves the admission to consultative arrangements with Unesco of the following international non-governmental organizations:
 - Conference of Internationally-minded Schools,
 - Co-ordinating Secretariat of National Union of Students,
 - International Association for Liberal Christianity and Religious Freedom,
 - International Association for Vocational Guidance,
 - International Catholic Film Office,
 - International Confederation of Professional and Intellectual Workers,
 - International Council for Educational Films,
 - International Federation of Catholic Youth,
 - International Federation of Senior Police Officers,
 - International Federation of the Periodical Press,

1. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954.

International House Association (jointly with the Alliance internationale des Anciens de la Cité Universitaire),
 International Labour Assistance,
 International League for the Rights of Man.,
 International Social Science Council,
 International Union for Protecting Public Morality,
 Société Européenne de Culture,
 Universal Esperanto Association,
 World Movement of Mothers,
 Fédération Internationale des Communautés d'Enfants,
 Fédération Internationale des Femmes Juristes,
 World Union of Catholic Teachers;

2. Postpones until the ninth session of the General Conference decisions on the applications of the following international non-governmental organizations:
- Académie Internationale de la Céramique,
 International Humanist and Ethical Union,
 Union Internationale pour la Liberté de l'Enseignement,
 International Union of Students,
 World Federation of Democratic Youth,
 International Student Movement for the United Nations.

III.3.3 **Quadrennial Review by the Executive Board of the Employment of Subventions; and Quadrennial Review of the Directives concerning Relations with International Non-governmental Organizations¹**

The General Conference,

Having considered the report and recommendations of the Executive Board on subventions granted to international non-governmental organizations contained in document 8C/ADM/20;

Having considered the proposed amendments to the Directives concerning Unesco's relations with international non-governmental organizations contained in document 8C/ADM/21,

1. Approves the conclusions and recommendations contained in document 8C/ADM/20;
2. Refers back to the Executive Board the amendments to the Directives contained in document 8C/ADM/21 for further study, in the light of the discussion in the Administrative Commission, and where necessary with the assistance of experts appointed by the Executive Board;
3. Requests the Executive Board to refer documents 8C/ADM/20 and 21 together with the record of the discussion in the Administrative Commission to National Commissions, inviting them to forward their comments to the Executive Board for its consideration;
4. Requests the Executive Board to submit a further report on proposed amendments to the Directives at the ninth session of the General Conference;
5. Maintains, pending a decision of the ninth session of the General Conference, the existing Directives, with the exception of Clause B.2 of Section III—Subventions, which shall henceforth read as follows: 'Non-governmental bodies set up in implementation of a resolution of the General Conference.'

1. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954.

CHAPTER IV

IV.1 PROGRAMME OF UNESCO FOR 1955-56¹

IV.1.1 **Education**

Section I

IV.1.1.1 **Development of International Co-operation in Education**

IV.1.1.11 **CO-OPERATION WITH INTERNATIONAL ORGANIZATIONS AND INSTITUTIONS**

The Director-General is authorized to associate with Unesco international organizations and institutions whose work will further the Unesco programme in the field of education, and to afford them financial assistance and services.

IV.1.1.12 **CLEARING HOUSE AND ADVISORY SERVICES**

IV.1.1.121 Member States are invited to establish national clearing houses in education and to strengthen existing agencies of this nature by placing them at the service of Member States and National Commissions, with the threefold object of conducting national investigations on topics included in the education programme of Unesco, making documentation available to the Secretariat and other Member States, and diffusing within the country information about educational practices abroad.

IV.1.1.122 The Director-General is authorized to maintain an Education Clearing House for the exchange of information and materials related to the educational needs of Member States and the education programme of Unesco.

Section II

IV.1.1.2 **Pre-School and School Education**

IV.1.1.21 **THE DEVELOPMENT AND IMPROVEMENT OF SCHOOL SYSTEMS AND SCHOOL TEACHING**

IV.1.1.211 Member States are invited to take measures, where necessary, for extending free and compulsory schooling, particularly at the primary stage, and for developing and improving school education in their metropolitan territories and in the non-self-governing territories under their jurisdiction, in accordance with the principles stated in Article 26 of the Universal Declaration of Human Rights, due regard being had to the cultural individuality of each country or territory.

IV.1.1.212 Member States are invited to encourage in their primary and secondary schools the teaching of the Charter of the United Nations and of the Constitutions of the Specialized Agencies in the same way as the teaching of their own Constitutions.

1. Resolutions except IV.1.4.422 adopted on the report of the Programme and Budget Commission (see Annex 1); seventeenth plenary meeting, 10 December 1954.

- IV.1.1.213 Member States are invited to promote, throughout their national territory, in both State and private schools, teaching about human rights and fundamental freedoms in relation to the Constitutions of their respective countries and also to ensure that instruction is given about the rights set forth in the Universal Declaration of Human Rights, adopted by the General Assembly of the United Nations on 10 December 1948; and, to this end, to conduct a campaign of national and international civic education, in which schools and institutions concerned with out-of-school activities shall take part, in order to prepare all citizens for the exercise of the rights and the fulfilment of the duties laid down in the Universal Declaration.
- IV.1.1.214 The Director-General is authorized to assist Member States and appropriate international organizations to develop and improve school education, while at the same time orienting it towards international understanding and co-operation.
- IV.1.1.215 The Director-General is authorized to extend to Member States, at their request, aid related to their particular needs in the field of school education.
- IV.1.1.22 **EMERGENCY EDUCATIONAL ASSISTANCE**
- IV.1.1.221 The Director-General is authorized to continue, in collaboration with the United Nations Relief and Works Agency (UNRWA), to provide assistance for Palestine refugees and to consult with Arab governments in the Near East on the application of the educational programme for refugees resident in their respective territories.
- IV.1.1.222 The Director-General is authorized to continue to collaborate with the United Nations Korean Reconstruction Agency (UNKRA) in a programme for rebuilding the Korean educational system.
- IV.1.1.3 **Education out of School**
- IV.1.1.31 **FUNDAMENTAL EDUCATION**
- IV.1.1.311 With a view to assisting the development of fundamental education in Member States, in association with the United Nations, the other Specialized Agencies and intergovernmental organizations, and in consultation with the non-governmental organizations, the Director-General is authorized to initiate studies and experiments on various aspects of this education, to provide technical services to associated projects, to continue to operate international training and production centres, to facilitate the creation of national fundamental education centres, and to seek and accept funds for these purposes from sources outside the budget of the Organization.
- IV.1.1.32 **ADULT EDUCATION**
- IV.1.1.321 Member States are invited to encourage the development of adult education, including workers' and women's education, in particular by calling on the Director-General to furnish them with such information and experience from other Member States as may assist them in their work.
- IV.1.1.322 The General Conference,
 Considering that Unesco has promoted the organization of courses or meetings for the training of specialists in workers' education;
 Considering that many of these specialists, on returning to their countries, have no opportunity of applying the knowledge they have acquired;
 Considering that in such cases full advantage is not taken of the aid furnished by Unesco;

And considering, lastly, that some specialists, when they have opportunities of applying the methods they have learnt, do not report on the results achieved,

Invites the Member States concerned:

- IV.1.1.3221 To organize courses in workers' education, calling on the services of persons who have taken part in the training courses or meetings held under Unesco's auspices;
- IV.1.1.3222 To request aid for the purpose of organizing such courses, if they have not the necessary staff already available;
- IV.1.1.3223 To report to the Organization on the results achieved, so that a better knowledge may be gained of the methods employed.
- IV.1.1.323 The Director-General is authorized to assist Member States in the development of adult education, including workers' and women's education, particularly in relation to the promotion, through adult education, of better international understanding, and to promote, regionally and throughout the world, collaboration between the various organizations for adult education.
- IV.1.1.324 The Director-General is authorized to assist Member States and appropriate international organizations, at their request, in the organization of national or regional seminars or study courses on various aspects of adult education, including workers' and women's education.

IV.1.1.33 **WORK WITH YOUTH**

- IV.1.1.331 The Director-General is authorized to assist Member States and appropriate international organizations and institutions in the development of youth education for social responsibility and for international understanding and co-operation.
- IV.1.1.332 The Director-General is authorized to undertake, in collaboration with Member States and appropriate international organizations, studies tending to develop and improve the practice of sport for educational purposes.

IV.1.1.4 **Education for International Understanding and Co-operation**

The General Conference

- IV.1.1.41 Takes note of the Final Report of the Expert Committee on Education for International Understanding and Co-operation (8C/DIV/80);
- IV.1.1.42 Recognizes that this report contains views, suggestions and recommendations that seem likely to serve the cause of international understanding and that it provides criteria and recommendations for Unesco's activities in this field;
- IV.1.1.43 Invites the Director-General, in consultation with the Executive Board, in executing Unesco's programme for 1955-56 and in drafting future programmes, to consider the views and recommendations set forth in this Report.

IV.1.2 **Natural Sciences**

Section I

IV.1.2.1 **Development of International Scientific Co-operation**

IV.1.2.11 **CO-OPERATION WITH INTERNATIONAL SCIENTIFIC ORGANIZATIONS**

- IV.1.2.111 The Director-General is authorized to assist, with subventions and services, organizations concerned with international scientific co-operation and to associate them with the work of Unesco.

IV.1.2.12 **IMPROVEMENT OF SCIENTIFIC DOCUMENTATION**

IV.1.2.121 The Director-General is authorized, in consultation with the authorities in the countries concerned, to explore the possibilities of establishing, in the underdeveloped areas of the world, scientific documentation centres, modelled on the Indian National Scientific Documentation Centre.

IV.1.2.122 The Director-General is authorized to advise and encourage international organizations concerned with the development and improvement of scientific documentation; with the standardization of terminology; with the compilation of multilingual dictionaries and with the improvement of scientific translations.

IV.1.2.123 The Director-General is authorized to afford Member States aid in regard to scientific terminology.

Section II

IV.1.2.2 **Contribution to Research, particularly for the Improvement of the Economic and Social Conditions of Mankind**IV.1.2.21 **GENERAL PROBLEMS OF SCIENTIFIC RESEARCH**

IV.1.2.211 In order to contribute to scientific research, particularly with a view to improving the biological, economic and social conditions of mankind, the Director-General is authorized, in co-operation with Member States, the United Nations and its Specialized Agencies and appropriate international organizations, to carry out, in close contact with National Research Councils or with other appropriate organizations designated by National Commissions, surveys in the main fields of scientific research, studying the contribution that research institutes can make to the solution of the most important scientific problems of our time; to propose, in the light of these inquiries, measures to assist national and international research institutes and to set up bodies to encourage and co-ordinate the work of these institutes.

IV.1.2.22 **ASSISTANCE TO SCIENTIFIC RESEARCH**

IV.1.2.221 The Director-General is authorized to promote the co-ordination of research on scientific problems relating to the arid zone, the humid tropical zone, the ocean, and also research aiming at the improvement of fundamental knowledge on cell growth; and to promote international or regional measures to expand such research.

IV.1.2.222 The General Conference

IV.1.2.2221 Appreciates the measures now being taken by the United Nations to develop international co-operation for the utilization of atomic energy for peaceful purposes and welcomes particularly the resolution on that subject adopted unanimously by the General Assembly of the United Nations on 4 December 1954 [Resolution 810(IX)];

IV.1.2.2222 Invites all Member States to join together in devoting their efforts and resources in an increasing measure to the utilization of atomic energy for education, science and culture and other peaceful purposes, with a view to raising the standard of life of the people in all parts of the world and especially in underdeveloped areas;

IV.1.2.2223 Authorizes the Director-General:

To extend full co-operation on behalf of Unesco to the United Nations and its Specialized Agencies in the fulfilment of this task, with special reference to the urgent study of technical questions such as those involved in the effects of radio-activity on life in general, and to the dissemination of objective information concerning all aspects of the peaceful utilization of atomic energy;

To study and, if necessary, to propose measures of an international scope to facilitate the use of radio-isotopes in research and industry.

IV.1.2.3 **Teaching and Dissemination of Science**

IV.1.2.31 **DISSEMINATION OF SCIENCE**

IV.1.2.311 The Director-General is authorized to disseminate the knowledge and promote the understanding of the facts, principles, methods and applications of the natural sciences, particularly by means of travelling exhibitions; by promoting out-of-school activities in the sciences, and especially the activities of adult education establishments; by stimulating the publication of science information and education in the public press, the radio and films; and by endeavouring to improve the standards of science writing through associations of science writers and associations for the advancement of science.

IV.1.2.32 **TEACHING OF SCIENCE**

IV.1.2.321 The Director-General is authorized to stimulate the extension and improvement of science teaching, particularly in fundamental education and in primary and secondary schools, by the modernization of the curricula of teachers' training colleges and the promotion of laboratory methods and field observation with the aid of handbooks for teachers, designs for laboratory apparatus and catalogues of teaching equipment (including films and other visual aids), textbooks, laboratory manuals and suggestions for improvised materials.

IV.1.2.322 The Director-General is authorized to provide aid for Member States in connexion with science teaching at university level.

IV.1.2.4 **Science Co-operation Offices**

IV.1.2.41 The Director-General is authorized to develop the activities of the Science Co-operation Offices in Latin America, South Asia, South-East Asia and the Middle East, in order to facilitate, among the scientists and technologists of the various regions of the world, the exchange of information, personnel and material, as well as the co-ordination of research.

IV.1.2.42 The Director-General is authorized to make a thorough study of the development of the Science Co-operation Offices, in order to determine what is the best use that can be made of the funds at their disposal.

IV.1.3 **Social Sciences**

Section I

IV.1.3.1 **Development of International Scientific Co-operation**

IV.1.3.11 **CO-OPERATION WITH INTERNATIONAL SOCIAL SCIENCE ORGANIZATIONS AND INSTITUTIONS**

IV.1.3.111 Member States are invited to constitute social science committees and to encourage the creation of national social science research councils.

IV.1.3.112 The Director-General is authorized to assist, by means of subventions and services, the International Social Science Council, the Social Science Institute in Cologne (German Federal Republic) and international social science organizations, and to associate them with the work of Unesco.

IV.1.3.12 **CLEARING HOUSE FOR INFORMATION AND ADVISORY SERVICES**

IV.1.3.121 Member States are invited to co-operate with the Organization in the exchange of information on social science subjects and to assist the Director-General in the diffusion of knowledge on important social science problems.

IV.1.3.122 The Director-General is authorized to arrange for an effective exchange of information on social science subjects covered by Unesco's programme and to spread such information among the public by means of suitable publications and by making full use of adult education institutions and associations.

IV.1.3.13 **IMPROVEMENT OF SOCIAL SCIENCE DOCUMENTATION AND TERMINOLOGY**

IV.1.3.131 Member States are invited to co-operate with the Organization in the development of social science documentation by providing material for international and regional bibliographies and catalogues, as well as by the creation of national research groups on social science terminology.

IV.1.3.132 The Director-General is authorized to publish or arrange for the publication of bibliographies, catalogues and multilingual lists of scientific terms and to assist National Commissions and international organizations to improve the terminology of the social sciences.

IV.1.3.2 **Statistics relating to Education, Science, Culture and Mass Communication**

IV.1.3.21 Member States are invited to collect, in a regular and systematic manner, statistical information on their activities and institutions in the fields of education, science, culture and mass communication, and to forward such statistics periodically to the Director-General.

IV.1.3.22 The Director-General is authorized to collect, analyse and publish, in collaboration with Member States, the United Nations and the Specialized Agencies, and competent international organizations, statistical information relevant to Unesco's programme.

IV.1.3.23 The Director-General is authorized to study such standards and criteria as may be proposed to Member States to improve the international comparability of their statistics in the fields of education, science, culture and mass communication.

Section II

IV.1.33 **Development of Social Science Teaching**

IV.1.3.31 Member States are invited to encourage, develop and improve the teaching of the social sciences and the use of knowledge acquired from the social sciences at all levels of teaching.

IV.1.3.32 Member States are invited to collect, in a systematic manner, information on present professional and vocational employment and foreseeable needs of social scientists, and to forward such information periodically to the Director-General.

IV.1.3.33 The Director-General is authorized, in co-operation with Member States, to encourage and facilitate the development and improvement of the teaching of the social sciences and the use, at all levels of teaching, of knowledge acquired from the social sciences.

IV.1.3.34 The General Conference,

 Considering that the recruitment of international staff should be based at one and the same time on two essential principles—professional competence and geographical distribution;

 Considering that, despite differences in the particular fields covered by the various

international organizations, a preliminary acquaintance on general, common lines, with the aims, structure and administrative methods of these organizations might improve and standardize the recruitment of international civil servants,

Authorizes the Director-General:

- IV.1.3.341 To assemble, clarify and analyse such information on this subject as is brought to the notice of the Secretariat in the course of its duties, and, in particular, that which bears on the problem of how far it is desirable to set up an international centre or institute to provide a common basic training for international civil servants. The Secretariat should, of course, keep itself informed of any action by the United Nations or any other Specialized Agencies which is directed to the same purpose;
- IV.1.3.342 To submit a report on the results of the above action to the General Conference at its ninth session.
- IV.1.3.35 The Director-General is authorized to provide aid, on request, to Member States in the teaching of the social sciences, and in particular of economics, at universities.
- IV.1.3.4 **Applied Social Sciences**
- IV.1.3.41 **SOCIAL SCIENCE AND PROBLEMS OF INTERNATIONAL UNDERSTANDING AND TENSIONS**
- IV.1.3.411 The General Conference,
 Bearing in mind the objectives of Unesco [as defined in its Constitution and as reiterated in Resolution 0.10 'Action in the Service of Peace', adopted by the General Conference at its sixth session;
 Recognizing that international tensions are impeding the realization of these objectives,
- IV.1.3.4111 Declares its faith in the possibility of resolving all tensions by peaceful means through the exercise of restraint, tolerance, understanding and goodwill;
- IV.1.3.4112 Recommends that all Member States encourage respect for justice, for the rule of law, and for the human rights and fundamental freedoms which are affirmed by the United Nations Charter and the Unesco Constitution for the peoples of the world, without distinction of race, sex, language and religion, and that they direct their attention to gaining recognition for the ideas of living peacefully together, of understanding and co-operation among all nations, whatever their differences, while recognizing the principle of self-determination;
- IV.1.3.4113 Recommends that Member States encourage the development of educational policies that will lead to effective realization of the aims mentioned above; and
- IV.1.3.4114 Authorizes the Director-General to undertake an objective study of the means of promoting peaceful co-operation in accordance with the aims expressed in the Unesco Constitution.
- IV.1.3.412 The Director-General is authorized to apply the resources of social science to the study of the factors which hinder and which encourage international understanding; to promote the investigation of tensions and of the peaceful methods by which tensions and conflicts may be prevented or resolved.
- IV.1.3.413 The Director-General is authorized to render aid to Member States, on request, in the field of tensions studies.
- IV.1.3.42 **THE SOCIAL SCIENCES AND PROBLEMS OF HUMAN RIGHTS AND MINORITIES**
- IV.1.3.421 Member States are invited to make use of the social sciences in solving problems of discrimination and in the integration of minorities into the full social and cultural life of the community.

IV.1.3.422 The Director-General is authorized to aid in the solution of problems relating to discrimination on account of race, sex, religion and national origin, by assembling the necessary information and advising, at the request of Member States, on measures for the removal of such discrimination, and for the adoption of methods and techniques to promote the cultural assimilation of migrants.

IV.1.3.423 The General Conference,

- Bearing in mind that discrimination, as enumerated in Article 2 of the Universal Declaration of Human Rights, on the basis of race, colour, sex, language, religion political or other opinion, national or social origin, property, birth or other status, is one of the greatest dangers to peace and to human dignity;

Noting that Unesco has already taken some commendable steps in producing excellent publications on the subject of race and race relations;

Regretting that discrimination in very ugly forms continues to vitiate relations between human beings in certain areas of the world,

IV.1.3.4231 Calls upon all Member States and National Commissions for Unesco to eradicate in all possible ways the evil of discrimination; and

IV.1.3.4232 Authorizes the Director-General, in carrying out the programme of Unesco, to give special attention to measures designed to eliminate all such discrimination and, more particularly, in 1955, to measures calculated to eradicate race prejudices.

IV.1.3.424 The Director-General is authorized to render aid to Member States, at their request, in the field of integration of immigrants.

IV.1.3.43 SOCIAL SCIENCES AND PROBLEMS OF SOCIAL DEVELOPMENT

IV.1.3.431 Member States are invited to encourage studies of the impact of technological change and industrialization upon development in the social and cultural, as well as the more strictly economic fields, and to take account of these studies in their development plans, in order to ensure that economic growth and new technical advances may contribute most effectively to human progress.

IV.1.3.432 The Director-General is authorized to continue, in co-operation with the United Nations and the Specialized Agencies, to provide advice and assistance to Member States and international organizations in bringing the resources of social science to bear upon the solution of problems of:

- (a) the social impact of technological change and industrialization;
- (b) land reform;
- (c) community development and local self-government.

IV.1.3.433 The Director-General is authorized to promote a study of the economic, social and political circumstances militating against the establishment of the rule of law and the practice of true political democracy.

IV.1.3.434 The Director-General is authorized to render aid to Member States, on request, in the field of social aspects of land reform.

IV.1.3.44 THE SOCIAL SCIENCES AND EVALUATION TECHNIQUES

IV.1.3.441 The Director-General is authorized to promote the development of methods and techniques in the social sciences in connexion with the objective evaluation of certain of the programmes undertaken by Unesco and of the related programmes undertaken by other governmental or non-governmental, international or national organizations.

IV.1.3.442 The Director-General is authorized to render aid to Member States, on request, in connexion with evaluation techniques.

IV.1.4 **Cultural Activities**

Section I

IV.1.4.1 **Development of International Cultural Co-operation**IV.1.4.11 **CO-OPERATION WITH INTERNATIONAL CULTURAL ORGANIZATIONS**

IV.1.4.111 Member States are invited to encourage and help national associations and groups in the different fields of cultural activities to become members of existing international organizations and to take an active part in executing the programmes of those organizations.

IV.1.4.112 The Director-General is authorized to assist, by subventions and services, those international organizations which, within the field of cultural activities, are engaged in the development of co-operation between specialists, of documentation services and of the diffusion and exchange of information, and to associate them with the work of Unesco.

IV.1.4.12 **CO-ORDINATION OF BIBLIOGRAPHICAL SERVICES AND EXCHANGE OF INFORMATION**

IV.1.4.121 The Director-General is authorized to maintain the services necessary for the co-ordination and development of bibliographical activities and the international exchange of information in connexion with libraries, museums and translations.

IV.1.4.13 **IMPLEMENTATION OF INTERNATIONAL CONVENTIONS AND PREPARATION OF INTERNATIONAL AGREEMENTS**

IV.1.4.131 Member States are invited, in order to promote the implementation of the Universal Copyright Convention, to improve their copyright legislation and bring it into line with that Convention, and to take any necessary measures to see that the Convention is generally applied.

IV.1.4.132 The Director-General is authorized to maintain the services necessary for the implementation of the Universal Copyright Convention and other projects in the same field; for the implementation of the International Convention for the Protection of Cultural Property in the Event of Armed Conflict, and for the preparation of international agreements on the exchange of publications, the microfilm reproduction of documents, international regulations with regard to archaeological excavations and international competitions in architecture.

IV.1.4.133 The General Conference,

Having taken note of the Final Act of the Intergovernmental Conference on the Protection of Cultural Property in the Event of Armed Conflict, signed at The Hague on 14 May 1954, and of the instruments and resolutions attached thereto, and of the Director-General's report on this conference (8C/PRG/4),

IV.1.4.1331 Notes with keen satisfaction that this conference, convened at The Hague on the invitation of the Netherlands Government, led to the conclusion of a Convention for the Protection of Cultural Property in the Event of Armed Conflict and of a Protocol for the Protection of Cultural Property in the Event of Armed Conflict;

IV.1.4.1332 Expresses its gratitude to the Netherlands authorities;

IV.1.4.1333 Accepts the responsibilities devolving upon Unesco under the Convention and the Protocol;

- IV.1.4.1334 Recommends States which were invited to take part in the conference at The Hague to become Parties to the Convention and the Protocol and to extend their application to the territories for whose international relations they are responsible;
- IV.1.4.1335 Endorses the resolution adopted by the conference at The Hague, which expresses the hope that the competent organs of the United Nations will decide, in the event of military action being taken in implementation of the Charter, to ensure application of the provisions of the Convention by the armed forces taking part in such action;
- IV.1.4.1336 Authorizes the Director-General to convene, as soon as possible after the entry into force of the Convention, a meeting of the High Contracting Parties.
- IV.1.4.134 The General Conference,
After examining the Report of the Director-General on the desirability of establishing international regulations with regard to archaeological excavations (8C/PRG/5),
- IV.1.4.1341 Considers it desirable to establish international regulations with regard to archaeological excavations;
- IV.1.4.1342 Decides that the said international regulations shall take the form of a recommendation to Member States, in accordance with Article IV of the Constitution, and that this recommendation shall contain provisions relating to archaeological excavations in occupied territory;
- IV.1.4.1343 Authorizes the Director-General to convene a committee, composed of technicians and experts appointed by the Member States, to prepare a draft recommendation for submission to the General Conference at its ninth session.
- IV.1.4.135 The General Conference,
Having considered the report of the Director-General on regulations for international competitions in architecture (8C/PRG/6),
- IV.1.4.1351 Approves, in principle, the draft standard regulations drawn up in June 1954 by the Committee of Experts to study the regulations for international competitions in architecture and town planning;
- IV.1.4.1352 Authorizes the Director-General to transmit the text of the draft standard regulations to Member States, in order that they may have the opportunity of taking them into account in their legislation and in preparing their programmes for international competitions in architecture and town planning;
- IV.1.4.1353 Authorizes the Director-General to prepare and submit to the General Conference, at its ninth session, a draft recommendation to Member States, embodying regulations for international competitions in architecture and town planning based on the fundamental principles laid down in the report of the Committee of Experts set up to study such regulations.

Section II

IV.1.4.2 **Preservation of the Cultural Heritage of Mankind**

- IV.1.4.21 Member States are invited to introduce technical or legal measures for the protection and preservation of works of art, monuments and other cultural property, taking into account the experiments carried out in various countries.
- IV.1.4.22 The Director-General is authorized to encourage and help Member States to adopt and apply international agreements, to improve legal measures, methods and techniques, and to exchange information calculated to ensure the preservation of museum collections and museum objects, libraries, archives, monuments and archaeological or historic sites.

IV.1.4.23 The Director-General is authorized to furnish Member States, at their request, with aid for the preservation of their cultural property.

IV.1.4.3 **Culture and Education**

IV.1.4.31 **HUMANISTIC STUDIES IN CULTURE AND EDUCATION**

IV.1.4.311 The Director-General is authorized to organize or encourage, with the assistance of Member States and their National Commissions, appropriate national or international non-governmental organizations and qualified persons, studies, round-table discussions and publications concerning the role of the humanities in education and in the development of the cultural life of communities.

IV.1.4.32 **EDUCATION THROUGH THE ARTS AND THE CRAFTS**

IV.1.4.321 Member States are invited to co-operate in the promotion of activities which will encourage and improve education through the arts and the crafts in community life.

IV.1.4.322 The Director-General is authorized to sponsor studies and to initiate action designed to extend the facilities for education through the arts and the crafts.

IV.1.4.323 The Director-General is authorized to provide aid to Member States, at their request, in the field of education through the arts and the crafts in relation to community development.

IV.1.4.33 **CONTRIBUTION TO FUNDAMENTAL EDUCATION—PRODUCTION OF READING MATERIAL FOR NEW LITERATES**

IV.1.4.331 The Director-General is authorized to assist Member States in the planning and the production of reading material especially designed for new literates.

IV.1.4.34 **DEVELOPMENT OF LIBRARIES**

IV.1.4.341 In order to make books and publications required for educational, scientific and cultural purposes more readily available, Member States are invited to develop and improve their libraries and their bibliographical and documentation services and centres for the exchange of publications, and to arrange for the professional training of librarians, archivists and documentation specialists.

IV.1.4.342 To assist Member States to this end, the Director-General, in co-operation with Member States and international organizations, is authorized to organize meetings, conferences, seminars, and pilot projects and to provide related services.

IV.1.4.343 The Director-General is authorized to provide aid to Member States, at their request, in the fields of public libraries in connexion with fundamental education, national libraries and national archives, university and research libraries, microphotography of documents and education for librarianship.

IV.1.4.35 **DEVELOPMENT OF MUSEUMS**

IV.1.4.351 The Director-General, in co-operation with Member States and appropriate international organizations, is authorized to provide technical and advisory services, to organize meetings, conferences, seminars and pilot projects and to maintain the necessary related services for the development of museums.

- IV.1.4.352 The Director-General is authorized to provide aid to Member States, at their request, in the development of museums.
- IV.1.4.4 **Culture and International Understanding**
- IV.1.4.41 **HISTORY OF THE SCIENTIFIC AND CULTURAL DEVELOPMENT OF MANKIND**
- IV.1.4.411 The Director-General is authorized to make, by contract with the International Commission constituted for the purpose, the necessary arrangements for the preparation of a History of the Scientific and Cultural Development of Mankind.
- IV.1.4.42 **STUDY OF RELATIONS BETWEEN VARIOUS CULTURES**
- IV.1.4.421 The Director-General is authorized to organize or encourage—with the assistance of Member States, National Commissions, appropriate national or international organizations, and qualified persons—surveys, round-table discussions and publications in which humanistic studies help to develop cultural relations between the peoples of the world, and which are likely to increase, among the general public, a sense of the intellectual and moral solidarity of mankind.
- IV.1.4.422 The General Conference,¹
Having discussed the report of the Director-General on the international petition in favour of Esperanto (8C/PRG/3),
- IV.1.4.4221 Takes note of the results attained by Esperanto in the field of international intellectual relations and the rapprochement of the peoples of the world;
- IV.1.4.4222 Recognizes that these results correspond with the aims and ideals of Unesco;
- IV.1.4.4223 Takes note that several Member States have announced their readiness to introduce or expand the teaching of Esperanto in their schools and higher educational establishments, and requests these Member States to keep the Director-General informed of the results attained in this field;
- IV.1.4.4224 Authorizes the Director-General to follow current developments in the use of Esperanto in education, science and culture, and, to this end, to co-operate with the Universal Esperanto Association in matters concerning both organizations.
- IV.1.4.423 The Director-General is authorized to issue a publication to commemorate the Polish poet Adam Mickiewicz on the occasion of the centenary of his death (1855-1955).
- IV.1.4.43 **DISSEMINATION OF THE VISUAL ARTS AND MUSIC**
- IV.1.4.431 Member States are asked to take the necessary measures for the development of drama and the spread of popular interest in the theatre, such as the abolition of customs and other State dues, exemption from taxation, the grant of carefully calculated subventions to private companies and groups of amateurs, a weekly holiday for actors and the more general use of the world's repertory of drama.
- IV.1.4.432 The Director-General is authorized to prepare and circulate in Member States, in co-operation with the National Commissions and the competent international organizations, reproductions, recordings and films likely to help the public to gain a better knowledge and develop a better appreciation of old and modern masterpieces of art produced by the different peoples.
- IV.1.4.44 **TRANSLATIONS**
- IV.1.4.441 The Director-General is authorized to stimulate in Member States the translation

1. Eighteenth plenary meeting, 10 December 1954.

of representative works from all countries, by assembling and circulating the necessary information and by making arrangements with the Member States concerned or (in agreement with those States) with competent organizations, institutions, and publishers, for the translation of a selection of classic and modern works.

IV.1.5 **Mass Communication**

IV.1.5.01 The Director-General is authorized to report to the General Conference, particularly at its next session, on the results of the reorganization of the Department of Mass Communication recommended in the report of the working party set up to consider this question (8C/PRG/26.Rev.) (see Annex I, Appendix C).

IV.1.5.02 The General Conference,

Bearing in mind that the purpose of the United Nations Educational, Scientific and Cultural Organization is to contribute to peace and security by promoting collaboration among the nations through education, science and culture;

Recognizing the importance of the means of mass communication—press, radio, film—in the attainment of these ends;

Desiring to promote larger freedom in the operation of these means of mass communication, both nationally and internationally, and to assure the free flow of undistorted information from country to country;

Noting further that the United Nations General Assembly, in its resolution of 3 November 1947, condemned all forms of propaganda either designed or likely to provoke or encourage any threat to the peace, breach of the peace, or act of aggression,

IV.1.5.021 Appeals to all who are concerned with the dignity of man and the future of civilization to encourage, in all countries, the use of press, radio and films for the promotion of better relations among peoples and thus to counteract any attempts, wherever they may occur, to use these means of mass communication for purposes of propaganda either designed or likely to provoke or encourage any threat to the peace, breach of the peace or act of aggression;

IV.1.5.022 Invites all Member States of Unesco to take the necessary measures to assure freedom of expression and to remove barriers to [the free flow of undistorted information between Member States, and to promote the use of the means of mass communication in the interest of increasing mutual confidence and understanding among the peoples of the world;

IV.1.5.023 Authorizes the Director-General to take steps for a wide dissemination of the provisions of this resolution through the publications of Unesco and by other appropriate means.

Section I

IV.1.5.1 **Public Information and Promotion of International Understanding by Member States and by Unesco**

IV.1.5.11 Member States are invited to facilitate and encourage the use of the means of communication for the development of international understanding through education, science and culture and for the stimulation of public interest in, and support of, the activities carried out by Member States, National Commissions and the Secretariat in implementation of Unesco's programme.

IV.1.5.12 The Director-General is authorized, with the co-operation of Member States and National Commissions, to use and stimulate the use of the means of communi-

cation for the development of international understanding through education, science and culture, in support of the purposes and functions of the United Nations and Specialized Agencies, especially Unesco, and for the stimulation of broad public interest in, and support of, their activities.

IV.1.5.13 **CELEBRATION OF CENTENARIES OF MEN OF SCIENCE AND CULTURE**

IV.1.5.131 Member States and their National Commissions are invited to organize suitable celebrations to mark the centenaries of writers, painters, musicians, scientists, philosophers and other men of genius who have enriched the cultural heritage of mankind.

IV.1.5.132 The Director-General is authorized, in consultation with the Executive Board, to draw up a short list of days to be celebrated in commemoration of such great men, as a means of strengthening the cultural bonds between the peoples.

IV.1.5.14 **WORLD CULTURE, SCIENCE AND EDUCATION WEEK**

The General Conference,

Considering the desirability of laying widespread emphasis, with no sectarian or partisan bias, on the importance of culture, science and education in the progress and welfare of mankind and in the development and strengthening of international understanding, by periodic, symbolic demonstrations of the faith of men in the above-mentioned expressions of their creative power—culture, science and education, the bastions of peace and democracy;

Considering that it is fitting to praise and encourage those who most, by their creative work, have helped and are helping to enrich man's cultural heritage; and

Considering that such activities fall within the specific scope of Unesco,

IV.1.5.141 Authorizes the Director-General to investigate the possibility of instituting an annual World Culture, Science and Education Week, under the auspices of Unesco, and of establishing Unesco awards for science, art, literature, philosophy and education, with the co-operation of Member States, National Commissions and appropriate national and international cultural organizations; and

IV.1.5.142 Decides to include these subjects in the agenda of the ninth session of the General Conference.

IV.1.5.15 **CLUBS OF FRIENDS OF UNESCO**

IV.1.5.151 Member States are invited, if necessary, to encourage, under the auspices of their National Commissions, the establishment of Clubs of Friends of Unesco which can publicize the work of Unesco, the United Nations and the Specialized Agencies and study the problems of international co-operation, especially in Unesco's own particular fields.

IV.1.5.152 The Director-General is authorized to give National Commissions any assistance needed in order to promote the establishment of Clubs of Friends of Unesco in Member States and to facilitate and improve the activities of such clubs already in existence.

IV.1.5.2 **Voluntary International Assistance**

IV.1.5.21 The Director-General is authorized:

IV.1.5.211 To continue the Unesco Coupon scheme as a means of removing currency barriers to the free flow of educational, cultural and scientific materials, and to continue the Travel Coupon scheme in order to facilitate travel abroad by students, teachers

and research workers, and their participation in international meetings of educational, scientific or cultural importance;

IV.1.5.212 To operate a Gift Coupon programme as a means of enabling persons in many countries to associate themselves with the work of the United Nations and the Specialized Agencies, and of stimulating voluntary assistance to approved projects which contribute to the advancement of education, science and culture in Member States.

IV.1.5.22 Member States are invited:

IV.1.5.221 To co-operate in the Unesco Coupon scheme with a view to facilitating the free flow of educational, scientific and cultural materials, and travel for educational purposes, in accordance with the terms of Resolution IV.1.5.211;

IV.1.5.222 To participate in the Gift Coupon programme as one of the outstanding means of enabling their nationals to make a personal contribution to the work of Unesco.

IV.1.5.3 **Free Flow of Information**

IV.1.5.31 Member States are invited to reduce obstacles to the free flow of information and ideas by adhering to the agreements, recommendations and administrative arrangements in this field adopted by the General Conference, and by lending support to measures formulated by Unesco in co-operation with the United Nations, the Specialized Agencies and other appropriate international organizations.

IV.1.5.32 The Director-General is authorized to carry out the measures required of the Organization in applying and securing the widest possible adherence to the agreements, recommendations and administrative arrangements adopted by the General Conference to reduce obstacles to the free flow of information and ideas.

IV.1.5.33 The Director-General is authorized, in co-operation with the United Nations, the Specialized Agencies and other appropriate international organizations, to formulate practical measures to promote the free flow of information and ideas, particularly with a view to reducing tariff, postal, transport, telecommunication and other obstacles, and to provide information designed to enlist support for such measures.

IV.1.5.34 Member States are invited to suggest to the Universal Postal Union the preparation of an international agreement on the reduction of postage fees for international students' correspondence.

IV.1.5.35 Member States are invited to propose to the Universal Postal Union the introduction of the use, throughout the world, of a special cheap stamp, valid only for the postal transmission of educational, scientific or cultural books and publications.

IV.1.5.36 The General Conference,

Considering that the free flow of ideas is essential to international understanding and that the travel of persons engaged in educational, scientific and cultural activities is particularly calculated to promote such a flow;

Having regard to the decisions taken by the General Conference at its sixth session (6.24, 6.241) and seventh session (5.222);

Having taken note of the report of the Director-General (8C/PRG/8), submitted in accordance with the decision taken by the Executive Board at its thirty-seventh session (37 EX/Decisions, 9.4.1),

IV.1.5.361 Deems it desirable to establish international regulations with a view to reducing obstacles to the free movement of persons engaged in educational, scientific or cultural activities and wishing to travel for purposes connected with those activities;

IV.1.5.362 Deems it desirable that such international regulations should take the form of a recommendation to Member States, in accordance with Article IV of the Constitution;

- IV.1.5.363 Considers nevertheless that it is not in a position, at its present session, to decide on the precise scope of these regulations;
- IV.1.5.364 Authorizes the Director-General to pursue the study of this question, in consultation with the Member States, intergovernmental organizations and non-governmental organizations concerned, and to submit a report on the question to the Conference at its ninth session;
- IV.1.5.365 Invites Member States (a) to grant the widest facilities possible to all persons engaged in educational, scientific and cultural activities wishing to travel for purposes connected with those activities; (b) to inform the Director-General of Unesco of the facilities thus granted;
- IV.1.5.366 Instructs the Director-General to communicate to Member States all information he receives in accordance with paragraph IV.1.5.365.

IV.1.5.4 Clearing House and Exchange and Stimulation of Educational, Scientific and Cultural Programmes

- IV.1.5.41 Member States are invited to co-operate with the mass communication clearing house by furnishing information on significant progress in their countries in the use of the means of mass communication for educational, scientific and cultural purposes, by providing liaison between the clearing house and the professional organizations and specialists in their countries, and by facilitating the international exchange of programmes of an educational, scientific or cultural nature.
- IV.1.5.42 The Director-General is authorized to maintain, in co-operation with Member States and appropriate national and international organizations, a clearing house for the collection and dissemination of information on questions related to the use of the means of mass communication for educational, scientific and cultural purposes, and for the stimulation of the international exchange and production of programmes for such purposes.

Section II

IV.1.5.5 Use of the Means of Communication for Fundamental and Workers' Education

- IV.1.5.51 Member States are invited to use and promote the use of the means of communication for fundamental and worker's education.
- IV.1.5.52 Member States are invited:
- (a) To undertake or promote educational television broadcasts for town and country workers and for the young;
 - (b) To promote the foundation and development of television clubs in country and town alike;
 - (c) To apply to Unesco for the information requisite for the inauguration of such schemes.
- IV.1.5.53 The Director-General is authorized to promote the use of the means of communication for fundamental and workers' education and, for this purpose, to organize pilot projects and regional demonstration and production centres.
- IV.1.5.6 Aid to Member States in the Development of Mass Communication Services**
- IV.1.5.61 The Director-General is authorized to provide aid to Member States, at their request, for the development of communication services.
- IV.1.5.62 The Director-General is authorized, at the request of Member States, to organize an international seminar for the training of television producers.

IV.1.6 Exchange of Persons**IV.1.6.1 Clearing House and Advisory Services**

IV.1.6.11 The Director-General is authorized, in co-operation with Member States, National Commissions and appropriate international organizations, to maintain a centre for the collection and dissemination of information on programmes for the international exchange of persons for educational, scientific and cultural purposes; to undertake studies for the improvement of standards in the planning of Exchange of Persons programmes and concerning needs and facilities for study abroad; and to assist by subventions international organizations which make a significant contribution to the achievement of Unesco's objectives.

IV.1.6.2 Fellowship Administration

IV.1.6.21 The Director-General is authorized to plan and administer, in co-operation with Member States, the United Nations, the Specialized Agencies, and competent non-governmental organizations, fellowships, scholarships and travel grants financed (entirely or in part) or sponsored by Unesco in fields directly related to the programme of the Organization, on the understanding that priority be given to the underdeveloped countries.

IV.1.6.3 Promotion of Exchange of Persons for International Understanding**IV.1.6.31 GENERAL PROMOTION**

IV.1.6.311 The Director-General is authorized to encourage the international exchange of persons for educational, scientific and cultural purposes, through promotional activities and the provision of advice to Member States, appropriate international and national organizations and individuals, on the development and administration of programmes, and to have due regard to the problem of the unemployed intellectual.

IV.1.6.32 EXCHANGE OF WORKERS

IV.1.6.321 The Director-General is authorized, in collaboration with Member Governments and appropriate international non-governmental organizations, to take practical measures to promote international understanding through the encouragement of exchanges of manual and non-manual workers for educational purposes.

IV.1.6.33 EXCHANGE OF YOUNG PEOPLE

IV.1.6.331 The Director-General is authorized, in collaboration with Member States and appropriate international non-governmental organizations, to take practical measures, including the award of travel grants, to promote and develop the exchange of young people for purposes of education and international understanding.

IV.1.6.34 EXCHANGE OF TEACHERS

IV.1.6.341 The Director-General is authorized to take practical measures, including the award of travel grants, to promote and develop on a wider scale the international exchange of teachers, at the primary, secondary and university levels.

IV.1.7 General Resolutions**IV.1.7.1 Development of National Commissions**

IV.1.7.11 Member States are invited to give full effect to Article VII of the Constitution by establishing National Commissions comprised of representatives of their respective governments and of national groups concerned with the problems of education, scientific research and culture, and by providing existing National Commissions with the resources that they require if they are to discharge their duties successfully as advisory, liaison and executive bodies.

IV.1.7.12 The Director-General is authorized to give National Commissions any assistance needed in order to facilitate and improve their functioning as bodies for co-operation between Member States and the Organization.

IV.1.7.13 The Director-General is authorized:

IV.1.7.131 To give to one or more offices for co-operation with Unesco which may be set up by groups of National Commissions, such help and advice as he may deem likely to facilitate the work of the National Commissions concerned;

IV.1.7.132 To contribute towards the success of the experiment;

IV.1.7.133 And to report on the subject to the General Conference at its ninth session.

IV.1.7.14 The Director-General is authorized:

IV.1.7.141 To study, in conjunction with the Executive Board;

(a) The structure and methods of work of the several National Commissions;

(b) The nature of their relations with Unesco and their respective governments, and the resources at their disposal;

(c) The obstacles encountered by Member States in the establishment of effective National Commissions;

(d) The methods used by Member States to associate in Unesco's work the institutions and associations in which their countries' forces in the spheres of education, science, culture and mass communication are concentrated, including national branches of international non-governmental organizations; and

IV.1.7.142 To report on these questions to the General Conference at its ninth session.

IV.1.7.2 Regional Office in the Western Hemisphere

IV.1.7.21 The Director-General is authorized to maintain the activities of the Regional Office in the Western Hemisphere, in order to help Member States of the region to implement the Organization's programme, particularly in the fields of education and culture.

IV.1.7.22 The Director-General is authorized, in conjunction with the Executive Board, and in agreement with the States concerned, to undertake a detailed evaluation of the methods and results of the work done by the Havana Office in the two years 1955-56, in order to submit to the General Conference, at its ninth session, a full report, accompanied by recommendations, on future action with regard to this experiment.

IV.1.7.3 Study of International Cultural Relations*

IV.1.7.31 The Director-General is authorized to collect and publish the texts of international cultural agreements and to continue to study international cultural relations resulting from the implementation of such agreements, with a view to submitting to the General Conference, at its ninth session, a report likely to help the Conference to co-ordinate Unesco's activities more closely with those conducted by Member States in pursuance of bilateral and multilateral agreements.

IV.1.7.4 **Covenants on Human Rights**

The General Conference,

Having considered the Director-General's Report on the draft Covenants on Human Rights and the implementation of educational and cultural rights (8C/PRG/10),

IV.1.7.41 Reaffirms the importance it attaches to the speediest and fullest possible implementation of human rights in matters of education and culture;

Noting the directives issued to the Director-General by the Executive Board, at its thirty-fifth and thirty-sixth sessions, concerning the preparation of the draft Covenants, and the comments thereafter submitted by the Director-General to the competent organs of the United Nations,

IV.1.7.42 Requests the Executive Board to formulate such additional directives as may facilitate the attainment of these aims;

IV.1.7.43 Authorizes the Director-General:

IV.1.7.431 To draw the attention of the competent bodies of the United Nations, when they reconsider the draft Covenants, to the drafting proposals and comments already submitted by Unesco, and to any further directives that may be adopted by the Executive Board concerning both the definition and the implementation of human rights;

IV.1.7.432 To report to the General Conference at its ninth session on the progress made in preparing the draft Covenants and in their adoption, as the case may be;

IV.1.7.433 To include in his report, with the agreement of the Executive Board, any appropriate proposals on the steps to be taken to enable the Organization to play a full part in the implementation of educational and cultural rights, as they may be defined in the Covenants.

IV.1.7.5 **International Fund for Education, Science and Culture**

The General Conference authorizes the Director-General:

IV.1.7.51 To cause a study to be made, in consultation with the Executive Board, Member States and the United Nations, of the proposal to establish an International Fund for Education, Science and Culture;

IV.1.7.52 To submit a progress report on the matter to the General Conference at its ninth session.

IV.1.8 **Publications**

IV.1.8.1 **Publications Fund**

The General Conference,

Considering that a Publications Fund was established with effect from 1 January 1949,

IV.1.8.11 Resolves that:

As from 1 January 1955 this Fund shall be credited with:

- (a) Revenue derived from the sale of Unesco publications;
- (b) Appropriations to the Fund by the General Conference;
- (c) Funds which may be made available by Executive Board transfer;
- (d) Gifts, bequests and subventions accepted by the Organization in accordance

- with Article IX, paragraph 3, of the Constitution, for the purpose of publication promotion.
- IV.1.8.12 The balance of the Fund shall be carried forward from year to year, except that at 31 December of each year any balance in excess of \$50,000 shall be surrendered to Miscellaneous Income.
- IV.1.8.13 The Director-General is authorized to incur direct expenditure from the Fund to accomplish one or more of the following purposes:
- (a) To increase the number of copies in any edition of a Unesco publication when there is reasonable assurance that 25 per cent of the number of copies by which the edition is increased will be sold.
 - (b) To meet the cost of reprinting Unesco publications for which there is a wide demand, providing that there is reasonable assurance that 25 per cent of the reprinted edition will be sold.
 - (c) To finance the purchase, for obligatory free distribution, of publications for which the manuscripts have been or will be furnished by Unesco, and which have been or will be published by a commercial publisher under a contract which provides for payment of royalties to Unesco on all copies sold by the publisher.
 - (d) To finance, up to a maximum of \$12,000 per annum, publicity which will make better known to booksellers and readers the existence of Unesco publications, the subjects they deal with, and the available channels of commercial distribution. This publicity should preferably be placed with specialized national publishing and book-trade papers, and when suitable with educational, scientific and cultural periodicals.
 - (e) To meet the cost of freight and postage on publications despatched for sale to agents and purchasers.
- IV.1.8.14 Obligations and expenditures in connexion with the Fund shall be made in accordance with the Financial Rules and Regulations of the Organization.
- IV.1.8.15 The Director-General is requested to submit to the Executive Board twice per annum a detailed statement identifying the expenditures made from the Fund, and setting forth its financial status.

IV.1.8.2 **Seal and Emblem of Unesco**



- The General Conference,
 Recognizing that it is desirable to approve a distinctive emblem of Unesco and to authorize its use as the official seal of the Organization,
- IV.1.8.21 Resolves that the above design shall be the emblem and distinctive sign of the United Nations Educational, Scientific and Cultural Organization and shall be used as the official seal of the Organization;
- Considering that it is necessary to protect the name of the Organization and its distinctive emblem and official seal;
- IV.1.8.22 Invites Member States:
- IV.1.8.221 To take such legislative or other appropriate measures as are necessary to prevent the use, without authorization by the Director-General, and in particular for commercial purposes by means of trademarks or commercial labels, of the emblem, the official seal and the name of the Organization, and of abbreviations of that name through the use of its initial letters in Latin or other characters;

- IV.1.8.222 To ensure that the prohibition shall take effect as soon as practicable but in any event not later than the expiration of one year from the adoption of this resolution by the General Conference;
- IV.1.8.223 To use their best endeavours, pending the putting into effect within their respective territories of any such prohibition, to prevent any use, without the authorization of the Director-General, of the emblem, name or initials of the Organization, and in particular for commercial purposes by means of trademarks or commercial labels.

IV.1.9 **Expanded Programme of Technical Assistance**

IV.1.9.1 The General Conference,

Having considered the report on Unesco's technical assistance activities submitted by the Director-General, pursuant to Resolution 7.125 adopted by the General Conference at its seventh session;

Noting with satisfaction the contribution already made by the Expanded Programme of Technical Assistance to the improvement of living conditions in certain regions;

Recognizing that it is necessary for Unesco to support this programme in all possible ways, in co-operation with the United Nations and the other Specialized Agencies;

Approving Unesco's continued participation in the United Nations Expanded Programme of Technical Assistance for Economic Development as set forth in Economic and Social Council Resolution 222(IX), in conformity with the 'observations and guiding principles' laid down by the Council and Resolutions 400(XIII), 492(XVI)C and with any subsequent directives it may issue;

Noting the proposed programme of Unesco's technical assistance activities, together with the estimates of expenditure for the fifth financial period,

IV.1.9.11 Authorizes the Director-General:

- (a) To receive monies and other resources from the Special Account, for the exclusive purpose of financing Unesco's participation in the Expanded Programme of Technical Assistance, subject to such financial and administrative rules and regulations, including systems of salaries and allowances, as may be determined by the Technical Assistance Board, which rules and regulations shall be followed as appropriate in lieu of the regulations applicable to the normal activities of Unesco's administration and Secretariat in regard to the normal programme and budget;
- (b) To undertake technical assistance activities within the framework of Unesco's technical assistance programme for the fifth and sixth financial periods in accordance with the directives of the Technical Assistance Committee of the Economic and Social Council and the decisions of the Technical Assistance Board;
- (c) To conform to the directives of the Economic and Social Council and the decisions of the Technical Assistance Board for the effective operation of the programme with the object in particular of achieving well-balanced and integrated country programmes to which each of the participating organizations contributes its special skills for the economic development and social progress of under-developed countries;

IV.1.9.12 Requests the Director-General:

- (a) To submit to the Executive Board, and to send to Member States at appropriate intervals, a report on progress in the implementation of this programme and disbursement of funds;

- (b) To submit to the General Conference, at its ninth session, a report on Unesco technical assistance activities and an audited statement of contributions and expenditures for the fifth financial period;
 - (c) To transmit to the Technical Assistance Board, with the approval of the Executive Board, the proposed programmes and estimates of expenditures for Unesco's participation in the Expanded Programme of Technical Assistance for the subsequent financial periods.
- IV.1.9.2 The General Conference,
Noting the arrangements within the Secretariat and in the field made by the Director-General for facilitating Unesco's participation in the Expanded Programme of Technical Assistance,
- IV.1.9.21 Authorizes the Director-General:
- (a) To continue to recruit staff required to meet approved requests for technical assistance;
 - (b) To continue to invite governments of Member States and their National Commissions to provide information on technical personnel whose services are sought for the programme;
 - (c) To expend monies and resources received from the Special Account in such other ways as may be appropriate, consistent with the decisions of the Technical Assistance Board, for the implementation of the Technical Assistance Programme;
- IV.1.9.22 Approves the auditor's report relating to the expenditure of technical assistance funds allocated to Unesco from the Special Account for the third financial period; and
- IV.1.9.23 Requests the Director-General to transmit this report to the General Assembly of the United Nations, in accordance with Resolution 519(VI) adopted by the General Assembly at its sixth session;
- IV.1.9.24 Authorizes the Executive Board to approve on its behalf the auditor's report relating to the fourth financial period and invites the Director-General similarly to transmit this report to the General Assembly of the United Nations.
- IV.1.9.3 The General Conference,
Noting the continued demand from underdeveloped countries for experts and specialists in the fields in which Unesco is competent to advise and assist them in their economic development and in raising their standard of life;
Noting the importance of fellowships, scholarships and study grants, awarded as part of national development projects, in increasing the number of trained personnel in underdeveloped areas,
Invites Member States:
- (a) To continue to take all steps necessary, in conjunction with their national governmental and non-governmental agencies, organizations and institutions, to facilitate the release, secondment or loan, without prejudice to their employment rights and privileges, of technical experts and specialists in their employ for participation in the Technical Assistance Programme;
 - (b) To continue to take appropriate steps for the speedy acceptance of fellowship and scholarship holders in training institutes in their countries.
- IV.1.9.4 The General Conference,
Believing that still greater efforts should be made to use in the most productive manner the limited funds available to Unesco,
Invites Member States receiving technical assistance:
- (a) To continue and expand their provision of counterpart staff and financial and other resources required by the projects receiving technical assistance;
 - (b) To facilitate the receipt and installation of project equipment provided by Unesco,

- particularly with respect to internal transportation and frontier formalities;
- (c) To employ on the project counterpart staff who have completed their fellowship and scholarship courses abroad so that their newly acquired knowledge and skills may be used effectively;
- (d) To take all appropriate measures for the continuation of projects and programmes initiated with the assistance of Unesco and ensure their integration in national development programmes.

IV.1.9.5 The General Conference,

Considering that the reports of Technical Assistance Missions often contain information and suggestions which might be of value to a large number of Member States,

Invites the Director-General, after securing the agreement of the Member State in which the mission was carried out, to arrange for the publication and dissemination of all items in reports which are of a general interest extending beyond the State concerned.

IV.1.9.6 The General Conference

Authorizes the Director-General:

- (a) To forward, with the utmost speed, to the central authorities responsible for the Expanded Programme of Technical Assistance, any requests for assistance presented by States afflicted by natural disasters with a view to enabling them to restore normal conditions of economic development and social progress;
- (b) To request the central authorities in charge of the Expanded Programme of Technical Assistance to give absolute priority to the examination of such requests for assistance.

IV.2 BUDGET FOR 1955-56

IV.2.1 **Appropriation Resolution for 1955 and 1956¹**

The General Conference resolves that:

IV.2.11 For the financial period 1955-56, the amount of \$21,617,830 is hereby appropriated for the purposes indicated in the Appropriation Table on p. 48.

IV.2.12 The appropriations voted by paragraph IV.2.11 shall be financed by contributions from Member States after deductions as follows:

(a) Miscellaneous income:		\$	\$
Estimated for 1955		194 090	
Estimated for 1956		195 524	
		<u> </u>	389 614
(b) Contributions from new Member States for 1953-54 for financing the 1955-56 budget:			
1955		614 108	
1956		614 108	
		<u> </u>	1 228 216
			<u> </u>
			1 617 830

IV.2.13 The assessment level for the period 1955-56 is therefore \$20 million.

IV.2.14 The total of assessments in respect of 1955 (\$9,491,420) shall be based on the total

1. Resolution adopted on the report of the Programme and Budget Commission (see Annex 1); seventeenth plenary meeting, 10 December 1954.

- estimates for that year; the total of assessments in respect of 1956 (\$10,508,580) shall be based on the total estimates for that year.
- IV.2.15 Obligations may be incurred only in accordance with the Appropriation Table, programme resolutions for 1955-56 and other relevant resolutions and regulations of the General Conference.
- IV.2.16 Obligations may be incurred for 1955 to the extent of the total anticipated income for that year (\$9,819,353). Obligations may be incurred for 1956 to the extent of the total anticipated income for that year (\$10,786,477). The Director-General is, however, authorized, with the prior approval of the Executive Board, to obligate in 1956 any balance remaining from the above figure for 1955 which may be needed to carry out the programme approved by the General Conference for the financial period 1955-56.
- IV.2.17 The Director-General is authorized, with the prior approval of the Executive Board, to make transfers between appropriation lines. In urgent cases and as an exception, the Director-General may nevertheless make such transfers, provided that he shall inform the members of the Executive Board in writing of the details of the transfers and the reasons therefor.
- IV.2.18 The Director-General is authorized to appropriate the donation of the Government of Cuba for the Regional Office in the Western Hemisphere to appropriation line II.7.
- IV.2.19 The Director-General is authorized, with the approval of the Executive Board, to appropriate funds from donations for activities, designated by the donor, which fall within the programme.

APPROPRIATION TABLE FOR FINANCIAL PERIOD 1955-56

<i>Appropriation lines</i>	<i>Appropriation 1955-56</i>	<i>Annual estimates</i>	
		<i>1955</i>	<i>1956</i>
	\$	\$	\$
PART I—GENERAL POLICY			
1. General Conference	689 552	—	689 552
2. Executive Board	158 309	64 837	93 472
Total (Part I).	<u>847 861</u>	<u>64 837</u>	<u>783 024</u>
PART II—PROGRAMME OPERATIONS AND SERVICES			
1. Education	3 442 351	1 721 112	1 721 239
2. Natural Sciences	2 066 740	1 029 918	1 036 822
3. Social Sciences	1 515 201	753 788	761 413
4. Cultural Activities	2 294 867	1 118 026	1 176 841
5. Mass Communication	2 666 865	1 314 673	1 352 192
6. Exchange of Persons	1 212 008	553 612	658 396
7. General Resolutions	275 695	150 450	125 245
8. Documents and Publications Service	2 145 497	1 058 578	1 086 919
Total (Part II)	<u>15 619 224</u>	<u>7 700 157</u>	<u>7 919 067</u>
PART III—GENERAL ADMINISTRATION	2 875 118	1 422 175	1 452 943
PART IV—COMMON SERVICE COSTS	<u>1 286 627</u>	<u>643 684</u>	<u>642 943</u>
Total (Parts I, II, III and IV).	<u>20 628 830</u>	<u>9 830 853</u>	<u>10 797 977</u>
Less: Global reduction on Staff Costs	23 000	11 500	11 500
Net Total (Parts I, II, III and IV).	<u>20 605 830</u>	<u>9 819 353</u>	<u>10 786 477</u>
Undistributed reserve.	1 012 000	480 265	531 735
TOTAL APPROPRIATION	<u>21 617 830</u>	<u>10 299 618</u>	<u>11 318 212</u>

IV.2.2 **Methods of Financing the Budget¹**

The General Conference resolves that:

- IV.2.21 The maximum assessment level to be used to finance the provisional budget shown in paragraph IV.2.23 is \$20 million.
- IV.2.22 In accordance with Financial Regulation 5.2, the following adjustments are to be made to the provisional gross budget level for the two-year period 1955-56: Miscellaneous income, \$389,614; Contributions of new Member States, \$1,228,216; a total of \$1,617,830.
- IV.2.23 In the light of the adjustments mentioned in paragraph IV.2.22 above, the provisional gross budget level for the two-year period 1955-56 is \$21,617,830.
- IV.2.24 Since it is anticipated that the contributions which may not be receivable in respect of 1955-56 will amount to 5.06 per cent of the assessment level, the provisional spending budget is \$20,605,830.
- IV.2.25 Budget surpluses relating to the years 1947 to 1952, which at the present time amount to \$603,600, shall be retained, instead of being returned to Member States, pending a decision of the General Conference at its ninth session.
- IV.2.26 Any changes may be made to the figures given above for the provisional gross and spending levels and incorporated in the Appropriation Resolution, provided that the above estimated assessment level shall not be increased.

IV.3 **FUTURE PROGRAMME²**

The General Conference

- IV.3.1 Approves the Report on 'Remodelling of the Future Programme of Unesco' (8C/PRG/13), presented by the Executive Board, subject to the comments and recommendations contained in the Report of the Advisory Committee on the Programme and Budget (8C/BUD/2); and
- IV.3.2 Authorizes the Director-General to proceed with the preparation of the future programme in the light of the principles laid down therein and in accordance with the definitions and procedures set out below:
- IV.3.21 **Definitions**
- (a) The programme shall consist of general activities and special activities. This distinction must not be such as to endanger the fundamental unity of the programme, for the two types of activities are essentially interdependent. In its special activities, the Organization makes full use of the knowledge it collects, and the assistance on which it is able to draw, through its general activities. Conversely, the Organization draws upon its experience of practical problems in carrying out the special activities for the enrichment and better orientation of its general activities.
- (b) With regard to the budget, it would be harmful to determine in advance the

1. Resolution adopted on the report of the Administrative Commission (see Annex 2); twelfth plenary meeting, 24 November 1954.

2. Resolution adopted on the report of the Programme and Budget Commission (see Annex 1); seventeenth plenary meeting, 10 December 1954.

apportionment of the funds between these two types of activities which are complementary aspects of a single programme.

- (c) The common aims of both types of activities are:
 - (i) to develop education, science and culture;
 - (ii) to promote the growth of an international community of minds;
 - (iii) to develop better mutual understanding among the peoples of the world.
- (d) General activities represent the continuing functions of the Organization and are of interest to all Member States. They provide the basis of the programme. They include:
 - (i) collection and exchange of information;
 - (ii) assistance to international collaboration between specialists;
 - (iii) advice to the United Nations and other Specialized Agencies;
 - (iv) preparation of international conventions and regulations;
 - (v) action to promote understanding of Human Rights and international co-operation;
 - (vi) such inquiries, studies and research as are necessary as a basis for the special activities.
- (e) Special activities are those designed to meet specific needs of Member States. They are calculated to provide a practical solution to concrete problems. Their distinguishing features are:
 - (i) that their aims are clearly delimited;
 - (ii) that definite time-limits are set for the various stages of their execution;
 - (iii) that their full financial implications and the methods to be used are defined in advance.

They include: action initiated by the Organization; aid furnished to Member States at their request, in accordance with such procedures as may be established. Some of the projects involved under action initiated by the Organization may require only small resources, for a limited time, in a particular field; others will necessitate concentration of efforts and larger resources on some important and far-reaching problem.

- (f) Priority areas are those subject fields which the General Conference decides to be deserving of particular emphasis among the special activities. The duration of such priorities might cover one or more biennial periods, subject to review at any time by the General Conference.

These priority areas, as selected by the General Conference at its eighth session, are:

- (i) free and compulsory education at the primary level;
 - (ii) fundamental education;
 - (iii) racial, social and international tensions;
 - (iv) mutual appreciation of Eastern and Western cultural values;
 - (v) scientific research for the improvement of living conditions.
- (g) Major projects are special activities selected from a priority area. They must be of sufficient magnitude to ensure, within a given time, substantial and practical results in the solution of important problems, and will generally involve the co-operation of different disciplines.

IV.3.22 **Procedures**

- (a) In carrying out the projects included in the 1955-56 programme which relate to the priority areas defined in paragraph IV.3.2.1(f) above, the Director-General

shall make a critical study of Unesco's work in these areas in order to determine the best conditions and the best practical methods for the implementation of major projects.

- (b) In 1955, the Director-General shall prepare a small number of major projects of international interest, on which work might begin during the 1957-58 period. He shall submit preliminary plans to the Executive Board before the end of 1955 and shall proceed with detailed planning during 1956. He is authorized to release during 1955-56, with the approval of the Executive Board, the funds required for the preparation of these major projects.
- (c) In selecting and planning major projects, the Director-General shall make every effort to obtain ideas and information from Member States, National Commissions, the United Nations and Specialized Agencies, and other international governmental and non-governmental organizations.
- (d) The Director-General shall study the methods for carrying out major projects, giving special consideration to the administrative procedures and organization likely to ensure the full use of all relevant disciplines, having regard to the particular needs of each project.
- (e) The Director-General shall include in the Draft Programme for 1957-58 a statement of the conditions proposed for the grant of aid to Member States, together with an apportionment of funds under this heading in the light of requests received from Member States during the preceding period. The amount apportioned to each item of the Draft Programme will be shown without work plan.

IV.3.23

Communication to Member States of the Draft Programme and Budget

The General Conference authorizes the Director-General to examine the feasibility of communicating to Member States the Draft Programme and Budget which he submits to the Executive Board, in sufficient time to enable them to transmit to the Board any comments they may find it necessary to make on the draft, so that the Board may make use of those comments in considering the programme and the budget estimates.

CHAPTER V

V.1 FINANCIAL QUESTIONS

V.1.1 **Financial Accounts for the Years ended 31 December 1952 and 31 December 1953¹**

The General Conference

Receives and accepts the Financial Report of the Director-General and the Report of the Auditor on the accounts of the Organization for the year ended 31 December 1952 and for the year ended 31 December 1953, together with the comments of the Executive Board thereon (8C/ADM/4 and Add., 8C/ADM/5 and Add.).

V.1.2 **Financial Accounts relating to Unesco's Participation in the United Nations Expanded Programme of Technical Assistance as at 31 December 1953¹**

The General Conference

Receives and notes the financial accounts of Unesco's participation in the Expanded Programme of Technical Assistance for the year ended 31 December 1953 together with the Auditor's Report thereon (8C/ADM/28), and authorizes the Director-General to transmit them to the Secretary-General of the United Nations.

V.1.3 **Scale of Member States' Contributions for 1955-56²**

The General Conference

Resolves that:

1. The scale of contributions for Member States for the years 1955 and 1956 shall be calculated on the basis of the scale of contributions adopted by the General Assembly of the United Nations for the year 1955 suitably adjusted to take into consideration:
 - (i) The difference in membership between Unesco and the United Nations;
 - (ii) The principle that no one Member State should in normal times contribute more than one-third of the budgetary appropriations of Unesco;
 - (iii) The principle that in normal times the per capita contributions of any Member State should not exceed the per capita contribution of the Member State which bears the highest assessment.
2. Member States of Unesco who are members of the United Nations shall be included in the scale on the basis of their percentages in the United Nations scale of assessments.
3. Member States of Unesco who are not members of the United Nations shall be included in the scale on the basis of their theoretical probable percentages in the

1. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954.

2. Resolution adopted on the report of the Administrative Commission (see Annex 2); twelfth plenary meeting, 24 November 1954.

United Nations scale. Their theoretical percentages shall be fixed for the years 1955 and 1956 as follows:

	%		%
Austria	0.33	Korea	0.12
Cambodia	0.04	Laos	0.04
Ceylon	0.13	Libya	0.04
German Federal Republic	4.35	Monaco	0.04
Jordan, Hashemite Kingdom of	0.04	Nepal	0.04
Hungary	0.50	Spain	1.25
Italy	2.22	Switzerland	1.26
Japan	2.00	Viet-Nam	0.17

4. The United Nations percentages of Member States who are members of the United Nations, and the theoretical probable percentages of Member States who are not members of the United Nations shall be adjusted to give full effect to the principle of per capita limitations. These adjustments shall be as follows for 1955-56:

	<i>UN percentage</i>	<i>Adjusted UN percentage</i>
Australia	1.80	1.60
Canada	3.63	3.08
New Zealand	0.48	0.43
Sweden	1.59	1.37
Switzerland	1.26	1.01

5. New members, depositing instruments of ratification after 1 January 1955 shall be assessed for the years 1955 and 1956 as follows:
- (i) In the case of members of the United Nations on the basis of their percentage contribution in the United Nations scale of assessment for the year 1955 suitably adjusted to take into consideration the principles set forth in paragraph 1 above.
 - (ii) In the case of non-members of the United Nations on the basis of their theoretical probable percentages, as indicated in paragraph 3 above, suitably adjusted to take into consideration the principles set forth in paragraph 1 above.
6. The contributions assessed shall be further adjusted as necessary to take into account the date upon which new members join the Organization in accordance with the following formula: 100 per cent of the annual sum due if they join during the first quarter of a year; 80 per cent of the annual sum due if they join during the second quarter of a year; 60 per cent of the annual sum due if they join during the third quarter of a year; and 40 per cent of the annual sum due if they join during the fourth quarter of a year.
7. The United Nations minimum contribution shall be converted into Unesco figures and the resulting percentage applied.
8. The contribution of Associate Members shall be assessed at 60 per cent of the minimum percentage assessment of Member States and these contributions shall be accounted for as Miscellaneous Income.

V.1.4 Currency of Member States' Contributions for 1955-56¹

The General Conference,

Considering that under Financial Regulation 5.6 'Advances to the Working Capital Fund and annual contributions to Unesco shall be assessed in United States dollars and paid in a currency or currencies to be determined by the General Conference';

Considering that it is desirable that Member States should, to the widest possible extent, enjoy the privilege of paying their contributions in a currency of their choice;

Having in mind the estimated needs of the Organization in freely convertible, partially convertible and non-convertible currencies for the years 1955 and 1956,

Resolves that for the years 1955 and 1956:

1. The contributions of Canada and the United States of America shall be payable in United States dollars;
2. The contributions of other Member States shall be payable at their choice either in United States dollars, in pounds sterling or in French francs;
3. The Director-General is authorized to accept payment from any Member State in the national currency of a Member State where Unesco maintains an office, or where the next session of the General Conference is to take place, or where the Director-General considers that there is a foreseeable need of a substantial amount in that currency;

The Director-General, in consultation with the Member States concerned, shall determine that part of the contributions which can be accepted in those national currencies;

In accepting such payment, the Director-General shall give preference to Member States whose national currencies will be needed and then to any other Member States who express a wish to pay in those currencies, taking into account the geographical position of such Member States and other relevant factors;

In order to ensure that contributions payable in national currencies will be usable by the Organization, the Director-General is authorized to fix a time-limit for the payment after which the contribution would become payable in one of the currencies mentioned in 2 above;

The rate of exchange to be used for contributions paid in national currencies shall not be less than the best rate available for the United States dollar on the day of payment.

V.1.5 Collection of Member States' Contributions²**V.1.51 Arrears of Contributions of Czechoslovakia**

V.1.511 Whereas the Government of Czechoslovakia has submitted a request that certain facilities be granted for the payment of its contributions in arrears;

Having considered the report presented by the Administrative Commission on this question;

The General Conference

1. Agrees that the Government of Czechoslovakia shall pay the contributions in arrears due from it for the financial years preceding the year 1953 and amounting

1. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954.

2. Resolutions adopted on the report of the Administrative Commission (see Annex 2); twelfth plenary meeting, 24 November 1954.

to the sum of \$270,294, in annual equal payments over a period of nine years, the first payment to be made in the course of 1955;

2. Authorizes the Director-General, as an exception to the general principle enunciated in Resolution 17.3 of the seventh session of the General Conference, to accept the payment of the two instalments payable in 1955 and in 1956 to the extent of 60 per cent in Czechoslovakian national currency and of 40 per cent in the currency or currencies designated by the General Conference;
3. Instructs the Director-General to report to each ordinary session of the General Conference on the implementation of this resolution, advising in particular on the extent to which subsequent payments may be made in Czechoslovakian national currency, having regard to the principle enunciated in Resolution 17.3 of the seventh session of the General Conference.

V.1.512 Whereas by its resolution of 24 November 1954, the General Conference has granted Czechoslovakia certain delays in the payment of its contributions in arrears, due from it for the years preceding 1953;

Whereas, as a result of this resolution the amount of the contributions for which payment can be claimed at the present date does not exceed the total amount of contributions payable by it for the current year, and the immediately preceding calendar year;

The General Conference

Takes note that Czechoslovakia shall have full voting rights in the present session of the General Conference.

V.1.52 **Arrears of Contributions of Hungary**

V.1.521 Whereas the Government of Hungary has submitted a request that certain facilities be granted for the payment of its contributions in arrears;

Having considered the report presented by the Administrative Commission on this question;

The General Conference

1. Agrees that the Government of Hungary shall pay the contribution in arrears due from it for the financial years preceding the year 1954 and amounting to the sum of \$118,099, in annual equal payments over a period of 10 years, the first payment to be made in the course of 1955;
2. Authorizes the Director-General, as an exception to the general principle enunciated in Resolution 17.3 of the seventh session of the General Conference, to accept the payment of the two instalments payable in 1955 and 1956 to the extent of 60 per cent in Hungarian national currency and of 40 per cent in the currency or currencies designated by the General Conference;
3. Instructs the Director-General to report to each ordinary session of the General Conference on the implementation of this resolution, advising in particular on the extent to which subsequent payments may be made in Hungarian national currency, having regard to the principle enunciated in Resolution 17.3 of the seventh session of the General Conference.

V.1.522 Whereas by its resolution of 24 November 1954 the General Conference has granted Hungary certain delays in the payment of its contributions in arrears, due from it for the years preceding 1954;

Whereas, as a result of this resolution the amount of the contributions for which payment can be claimed at the present date does not exceed the total amount of contributions payable by it for the current year, and the immediately preceding calendar year;

The General Conference

Takes note that Hungary shall have full voting rights in the present session of the General Conference.

V.1.53 Arrears of Contributions of Poland

V.1.531 Whereas the Government of Poland has submitted a request that certain facilities be granted for the payment of its contributions in arrears;

Having considered the report presented by the Administrative Commission on this question;

The General Conference

1. Agrees that the Government of Poland shall pay the contributions in arrears due from it for the financial years preceding the year 1953 and amounting to the sum of \$537,236, in annual equal payments over a period of 12 years, the first payment to be made in the course of 1955;
2. Authorizes the Director-General, as an exception to the general principle enunciated in Resolution 17.3 of the seventh session of the General Conference, to accept the payment of the two instalments payable in 1955 and in 1956 to the extent of 60 per cent in Polish national currency and of 40 per cent in the currency or currencies designated by the General Conference;
3. Instructs the Director-General to report to each ordinary session of the General Conference on the implementation of this resolution, advising in particular on the extent to which subsequent payments may be made in Polish national currency, having regard to the principle enunciated in Resolution 17.3 of the seventh session of the General Conference.

V.1.532 Whereas by its resolution of 24 November 1954 the General Conference has granted Poland certain delays in the payment of its contributions in arrears, due from it for the years preceding 1953;

Whereas, as a result of this resolution the amount of the contributions for which payment can be claimed at the present date does not exceed the total amount of contributions payable by it for the current year, and the immediately preceding calendar year;

The General Conference

Takes note that Poland shall have full voting rights in the present session of the General Conference.

V.1.6 Administration of the Working Capital Fund¹

The General Conference

Resolves:

1. That the Director-General is authorized to maintain the Working Capital Fund for 1955 and 1956 at a figure of \$3 million, and that the amounts to be deposited by Member States shall be in the same proportions as their contributions to the budget of 1955 and 1956.
2. That the Director-General is authorized to advance during 1955 and 1956 from the Working Capital Fund, with the prior approval of the Executive Board, sums not exceeding \$300,000 in each of the two years to meet unforeseen extra-

1. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954.

ordinary and unpredictable expenses for which no sums have been provided in the budget and for which no transfers within the budget are deemed by the Executive Board to be possible in respect of:

- (a) requests made by the United Nations specifically related to emergencies connected with the maintenance of peace and security; or
- (b) salary adjustments in accordance with decisions of the General Conference; or
- (c) awards of compensation ordered by the Administrative Tribunal of the International Labour Organisation.

The Director-General shall report to the next ordinary session of the General Conference all advances made under this clause and the circumstances relating thereto. At the same time he shall submit proposals for the reimbursement of such advances to the Working Capital Fund.

- 3. That the Director-General is authorized to advance during 1955 and 1956 from the Working Capital Fund sums not exceeding \$150,000 to establish a fund to finance self-liquidating expenditures.
- 4. That the fund will continue to be held in United States dollars provided that the Director-General shall have the right, with the agreement of the Executive Board, to alter the currency or currencies in which the Fund is held in such proportions and in such manner as he deems necessary to ensure the stability of the fund.
- 5. That income derived from the investment of the Working Capital Fund shall be credited to Miscellaneous Income in the General Fund.

V.1.7 **Losses on Exchange incurred by Member States acting as Distributing Agencies for Unesco Coupons¹**

The General Conference,

Considering the facts presented by the delegation of Iran,

- 1. Decides to authorize the Director-General to write off the sum of \$4,915.15 being a loss incurred by the Iranian National Commission, acting as a distributing agency for Unesco coupons;

Considering the facts presented by the delegation of Israel,

- 2. Decides to authorize the Director-General to write off the sum of \$5,714.30 being a loss incurred by the Israeli National Commission, acting as a distributing agency for Unesco coupons;

Considering the facts presented by the delegation of Yugoslavia,

- 3. Decides to authorize the Director-General to write off the sum of \$1,666.67 being a loss incurred by the Yugoslav National Commission, acting as a distributing agency for Unesco coupons.

V.2 STAFF QUESTIONS

V.2.1 **Medical Benefits Fund¹**

The General Conference

- 1. Takes note of the statement of accounts presented by the Director-General on

¹ Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954.

- the operations of the Medical Benefits Fund of Unesco for the financial year ending 31 December 1953;
2. Authorizes the Director-General, as from 1 January 1955, to deduct contributions payable by staff members of the General Services category from pensionable remuneration instead of from basic salary;
 3. Decides that as from 1 January 1955 and until the end of the financial year 1956, the following scale of contributions shall come into force:

<i>Number of dependents</i>	<i>Contribution of the staff member</i>	<i>Unesco contribution</i>
	%	%
0	1.30	1.30
1	1.70	1.70
2	2.10	2.10
3	2.40	2.40
4 or more	2.70	2.70

V.2.2 **Staff Compensation Plan for Service-incurred Risks¹**

The General Conference

Resolves that:

1. A Staff Compensation Fund for service-incurred death and disability is established, into which shall be paid:
 - (a) sums appropriated for this purpose in the budget;
 - (b) the proceeds of any commercial insurance effected by the Director-General;
 - (c) compensation payable by any third party (up to the maximum payable under the rules of the Compensation Plan).
2. This Fund shall be carried forward from one financial period to another up to a maximum amount of \$50,000. Any balance above this sum at the end of a financial period shall be credited to the General Fund.
3. This Fund shall be used to pay for compensation awarded under the rules of the Staff Compensation Plan.
4. The Director-General shall be requested to present a report on the operation of this Fund for review by the ninth session of the General Conference.

V.2.3 **United Nations Joint Staff Pensions Fund¹**

The General Conference

1. Notes the Annual Report of the United Nations Joint Staff Pension Board for 1952 and 1953 which was referred to Unesco by the Secretary-General of the United Nations, together with the revised Regulations and Administrative Rules of the Pension Fund applicable in 1954;
2. Decides that, as from 1 January 1955, appointments to the Unesco Staff Pension Committee shall be for a period of two years;
3. Elects to the Unesco Staff Pension Committee for the years 1955 and 1956 the

1. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954.

representatives of the following Member States: as Members: Australia, France, Italy; as Alternates: Japan, Lebanon, United States of America.

V.2.4 **Personnel Recruitment Standards and Methods¹**

V.2.41 The General Conference

Resolves to urge the Director-General to continue his efforts to build up a permanent cadre of Unesco officials in the interest of continuity and stability, and to report to the General Conference at its ninth session on progress made.

V.2.42 The General Conference

Resolves to instruct the Director-General not to make initial appointments under Regulation 4.5.1 of nationals of Member States which are over-represented in the Secretariat, unless he judges that to do so is essential to the efficient administration of the Secretariat.

V.2.43 The General Conference,

Considering that it is extremely desirable for the Organization to promote the recruitment of highly qualified specialists to certain important posts on the Secretariat and that, to that end, it is advisable to give such persons effective assurances regarding their future;

Recommends that Member States make administrative arrangements within their countries in accordance with the following principles:

'Member States which release their officials to take up employment with the Secretariat should make every effort to see that, at the end of their service with Unesco, these officials are restored to a position in the government service equal or equivalent to the position they previously held, and that, if possible or relevant, their service with the Organization should count for the purposes of seniority. For the same purpose, Member States should encourage private institutions or establishments, where appropriate, to give similar assurances to their members.'

V.2.5 **Personnel Policy, Obligations and Rights of Staff Members²**

The General Conference

Resolves to instruct the Director-General to submit to the ninth session of the General Conference a report, together with the comments of the Executive Board thereon, on the measures taken in implementing the amended Staff Regulations and on any action taken by the General Assembly of the United Nations at its ninth and tenth sessions.

1. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954. See also Resolutions II.4.1 and IV.1.3.34.

2. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954. See also Resolution II.4.2.

V.2.6 Salary Adjustments for Staff in the Principal Officer and Director Category and Professional Category¹

The General Conference

Resolves to instruct the Director-General to make cost-of-living adjustments to the salaries of staff members in the Principal Officer and Director category and Professional category in accordance with resolutions 23.11 and 23.12 adopted at the seventh session, and to report to each ordinary session of the General Conference on any cost-of-living adjustments made to the salaries of staff members in these categories.

V.3 PERMANENT HEADQUARTERS BUILDING¹

The General Conference,

Having, at its second extraordinary session, authorized the Director-General by Resolution 13 to proceed with the construction of the Permanent Headquarters building;

Having considered the Report and Recommendations of the Headquarters Committee and the Progress Report of the Director-General in document 8C/ADM/24 and Addendum;

Having examined the request received from the International Civil Aviation Organization for the construction of premises in the Unesco Headquarters building to house its European-African Office,

1. Notes with satisfaction the measures taken since the second extraordinary session with a view to carrying out the Headquarters building project.
2. Authorizes the Director-General:
 - (a) to pursue negotiations with the International Civil Aviation Organization with a view to providing premises for its European-African Office in the Unesco Headquarters building;
 - (b) to conclude with the International Civil Aviation Organization after having obtained the approval of the Headquarters Committee an agreement ensuring that Unesco should retain full rights of ownership in respect of the premises occupied by the International Civil Aviation Organization and should incur no additional expenditure in the construction thereof;
 - (c) to proceed with the additional construction required after obtaining the approval of the Headquarters Committee in the light of the recommendations of the international panel of five architects.
3. Further authorizes the Director-General not to proceed with the construction of a separate building to accommodate the Executive Board.

1. Resolution adopted on the report of the Administrative Commission (see Annex 2); sixteenth plenary meeting, 8 December 1954.

CHAPTER VI

VI.1 REPORTS OF MEMBER STATES ¹

The General Conference,

In approving the report submitted to it by the Committee on Reports of Member States and endorsing the conclusions therein,

1. Notes with satisfaction the considerable improvement alike in the presentation and content of reports by Member States and in the number of such reports rendered;
2. Reminds Member States of the obligations set forth in Article VIII of the Constitution regarding the presentation and content of the reports, and of the resolutions previously adopted by the General Conference;
3. Instructs the Director-General, in the light of the new directives given to the Committee, to draw up the general plan to be followed in the drafting of reports and communicate it in due course to Member States;
4. Urges Member States strictly to observe the date fixed by the Executive Board for receipt of reports, so that they can be issued in a single volume and given thorough study before the General Conference opens both by the Secretariat and by the members of the Committee;
5. Resolves that the Committee be reconstituted for the next session of the General Conference on a broader basis and with enlarged responsibility.

The new Committee, which shall consist of 15 members to be elected at the present session, shall consider the reports of the Member States and the study by the Director-General of the relationships between the Organization and the Member States.

In the light of this examination, it shall make:

- (i) observations on the way in which Member States participated, during the considered period, in the planning and execution of the Unesco programme;
- (ii) recommendations
 - (a) on the form and content of future reports, and
 - (b) on the further development of this participation.

VI.2 NEED FOR MAKING UNESCO UNIVERSAL ²

The General Conference,

Realizing that Unesco cannot fulfil effectively its great tasks of establishing the

1. Resolution adopted on the Report of the Committee on Reports of Member States (see Annex 3); sixteenth plenary meeting, 8 December 1954.

2. Seventeenth plenary meeting, 10 December 1954.

foundations of peace upon the intellectual and moral solidarity of mankind without becoming truly global in its membership, character and scope,

Would welcome the admission of all States not yet members of Unesco, which have demonstrated that they are willing and able to abide by the obligations of the Unesco Constitution.

REPORT OF THE PROGRAMME AND BUDGET COMMISSION¹

Rapporteur: Mr. Henry Hope (United States of America)

- [1] The Programme and Budget Commission, set up by the General Conference at its eighth session, held a short meeting—the first of a total of 35—on 17 November to elect its officers. Mr. Pierre Bourgeois (Switzerland), Chairman of the Commission, was assisted by three Vice-Chairmen, Mr. S. A. Umreiko (Byelorussian Soviet Socialist Republic), Professor Tha Hla (Burma) and Mr. Gerardo Martinez (Ecuador). The delegates of 68 countries, out of a total of 72 Member States, plus numerous observers, minute-writers and interpreters, gathered in the Chamber of Deputies (Room 3) of the Legislative Palace and proceeded to their work with as much despatch as could be expected of so heterogeneous a body confronted with such complex tasks.
- [2] Three working parties were set up to study the problems involved in the decentralization of Unesco's activities, international regulations, and the reorganization of the Department of Mass Communication. During the session a fourth working party was established to consider the progress of the project for a history of the scientific and cultural development of mankind.
- [3] The Commission's main task was consideration of the proposed programme and budget for 1955 and 1956 (8C/3 and Add. and Corr.), together with various related documents, including over 120 draft resolutions and amendments submitted by Member States, some at the last minute and even later.
- [4] This new programme was better constructed than those of previous years. Each work plan was accompanied by clear budget estimates and a comparison with the preceding period. The proposals for a remodelled and more concentrated programme seemed to predict more effective results. The presence of new Member States gave promise of a broader, more universal application of Unesco's activities.
- [5] Several observers from international non-governmental organizations spoke of the interest taken by the organizations they represented in the programme of Unesco and of their desire to co-operate.
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- [6] In the meetings before the budget ceiling had been fixed, the Commission turned its attention to three matters: a general discussion of the proposed programme; a brief debate on the recommendations of the Executive Board on the

remodelling of the programme; a study of the technical assistance programme for 1955-56.

GENERAL DISCUSSION OF THE PROGRAMME FOR 1955 AND 1956

- [7] The programme for 1955 and 1956, as presented by the Director-General, might, broadly speaking, be described as a transitional stage between past programmes which were both too diversified and too general and the remodelled and concentrated programme envisaged for the future.
- [8] One major aim of the future programme is greater responsiveness to the needs of Member States. Among other things this will call for steps towards the decentralization of Unesco's programme, and an increased budget for projects concerning aid to Member States.
- [9] During the discussion, this general policy met with approval although not without reservations. Some of the delegations warned against reducing the emphasis on general activities. Both the Executive Board and the Advisory Committee on Programme and Budget felt that these two activities (defined by the Director-General as 'general' and 'special') should be considered as essentially interdependent.
- [10] Several delegations spoke in favour of decentralization of Unesco's activities. Others stressed the universality of culture and the need for a more balanced exchange between the cultures of the East and the West, as well as the need for Unesco's help in spreading knowledge of the cultures of small and little known countries. It was pointed out that in the administration of aid to underdeveloped countries there should be a two-way traffic, since each country has something to give as well as to receive. Many delegates stressed the importance of promoting international understanding and tolerance in all of Unesco's activities. But decentralization of activities does not mean decentralization of administration.
- THE REMODELLED PROGRAMME RECOMMENDED BY THE EXECUTIVE BOARD
- [11] The report of the Executive Board on the remodelling of the programme (8C/PRG/13) was based on the principle of aid to Member States; it drew particular attention to the distinction between 'general activities' and 'special activities', and to the advisability of adopting a few major

1. Extract from document 8C/PRQ/30, Corr. and Add.

projects. The definitions were not clear at first. It was understood, however, that special activities would be those initiated by Member States mainly to meet local and limited needs, whereas general activities would be the continuing or permanent activities conducted by the Secretariat in the common interest of all Member States. Since the exact meaning of these terms was still not clear to the Commission, it decided to postpone judgment of this report until there had been an opportunity to engage in detailed study of the programme and budget. The Commission also requested the Advisory Committee to submit a report¹ on the substance of document 8C/PRG/13 which would include the findings of the Working Party on Decentralization but without taking into consideration any figure for the proportional distribution of funds between the two types of activity.

THE TECHNICAL ASSISTANCE PROGRAMME

- [12] Looking back on it, the technical assistance programme provided one of the best discussions of the Commission. It was opened by the Secretariat with the presentation of documents 8C/5/Annex VIII, 8C/3 and 8C/3/Add. The many recent developments in the administration of technical assistance in co-ordination with the United Nations and other Specialized Agencies were described, with special reference to 'country planning'—a new and better method of meeting the needs of individual countries. The Secretariat provided the Commission with statistics relating to Unesco's programme for 1955; this would require from \$2,700,000 to \$3,200,000, of which \$390,000 would be earmarked for headquarters administration, while two-thirds of the balance would be allocated to education and one-third to science.
- [13] After the presentation of the programme, the Commission heard reports from three heads of teacher-training units in Latin America.
- [14] The Advisory Committee then reported that it approved this programme in full and that it recommended to the Commission the adoption (with minor changes) of the resolutions contained in document 8C/5/Annex VIII.
- [15] The Commission decided that before taking any decisions it would hold a discussion of the report. This was begun with a witty account of the excessive bureaucracy which threatens to smother the whole technical assistance programme.
- [16] Several delegates stressed the need for greater care in the selection and use of experts. The experts should be adaptable to local conditions and should be willing to stay at least three years. 'Too many projects', said a delegate, 'start and end with experts. They are thus doomed to oblivion.' He urged the extension of fellowships and of training for local leadership.
- [17] Another delegate commented on the unrealistic optimism in the report. He felt that it would be misleading to those who know the real situation and he recommended a more reasoned appraisal of the type of problems.

- [18] The Commission then took up the series of resolutions at the end of the report and adopted all of them, although with certain changes in wording in order to emphasize the idea of social as well as economic objectives.
- [19] It also adopted a resolution stressing the need for the publication of some experts' reports, of general interest, where confidential material was not involved and with the agreement of the State concerned.

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- [20] With these three matters disposed of, the Commission was ready to turn to consideration of the proposed programme and budget for 1955 and 1956. It had already expressed its determination to discuss the entire programme from the floor, by rejecting a proposal to set up additional working parties. Similarly, although several of the delegations seemed favourably disposed, it discouraged efforts to shorten the discussion by omitting debate on projects meeting with general approval; in the end the Commission insisted on reviewing nearly every project in the proposed programme. At first, each chapter was introduced by a general discussion and many of the projects were the subject of lengthy comment; progress was accordingly very slow, and at later meetings it became necessary to agree upon various measures for saving time, in particular the limitation of speeches to three minutes. Even so, this protracted examination required 24 meetings lasting from two to four hours each. The large number of draft resolutions further impeded progress and an effort was made, not altogether successfully, to deal with those received later than the deadline.
- [21] The budgetary figures in the 'grey book' had been separated (at the request of the General Conference at its seventh session) into two categories, termed 'present budgetary level' and 'higher budgetary level'. These referred respectively to a total budget of (a) approximately the same amount as that for 1953-54; (b) approximately 12 per cent higher than the 1953-54 period. Since many important projects were assigned to the higher level, it was difficult for the Commission to take action until the budget ceiling had been fixed. Finally, on 24 November the necessary information was received from the Administrative Commission to enable the Programme and Budget Commission to vote on the budget ceiling (its recommendation, which was subsequently adopted in plenary session, fixed the provisional spending budget for the 1955-56 period at \$20,605,830). Thereafter the terms 'higher' and 'present' budgetary levels could be disregarded. Once the provisional budget was fixed, the Commission could proceed to a detailed consideration of the programme.
- [22] The need for reducing appropriations and for rejecting some of the proposals or projects, after accepting others, was the most difficult problem the Commission encountered. Certain delega-

1. See Appendix B.

tions acted as the watch-dogs of the budget, frequently reminding the Commission of the need to economize, to avoid poorly-planned projects, and to improve the programme by concentration. But almost every delegation found itself with one or more projects to which it was especially attached. The feelings of mutual sympathy, although quite understandable, often made it most difficult to cast a vote for rejection.

EDUCATION

- [23] The Commission expressed general approval of the chapter on education, particularly as regards the emphasis given to primary and fundamental education.
- [24] It also received favourably the recommendations of the Expert Committee on Education for International Understanding and Co-operation (8C/DIV/80). It agreed with the proposal that that aim should be kept in view throughout the programme and directed the attention of the Director-General to the report in question.
- [25] The proposed subventions to international organizations and institutions were warmly approved, as were the projects for clearing-house activities.
- [26] The proposal for the establishment of an Advisory Committee on the School Curriculum was agreed to with certain reservations, and it was felt that further planning should be undertaken before a committee of experts was convened.
- [27] An important modification in the aid to Member States was the increase in the allocation for emergency educational assistance to Palestinian refugees, in which Unesco was co-operating with the United Nations Relief and Works Agency, which was proposing to spend large sums in that area.
- [28] Whilst approving the regional projects for fundamental education, the Commission indicated for the future that Member States should encourage the development of national centres.
- [29] The proposal for the establishment of an international school in Paris was rejected.

NATURAL SCIENCES

- [30] In regard to the chapter on natural sciences, perhaps the most significant new development was the Commission's decision to adopt a programme on the utilization of atomic energy for peaceful purposes, proposed by the delegations of France, India and Japan. The delegate of the United States of America outlined certain aspects of the programme showing how Unesco could co-operate in the execution of the United Nations project, particularly in developing research in radio-isotopes.
- [31] The most hotly debated item of the entire programme was the campaign against cancer. Those against it claimed that the funds were too small to be effective; but the majority favoured its adoption in the hope that Unesco might increase the exchange of information as well as achieving other useful results. The title of the project was changed to 'Fundamental Research on Cell Growth'.

- [32] The Commission was sympathetic towards requests for an increase in the subventions to the International Council of Scientific Unions. Failing, however, to find elsewhere in the chapter the necessary funds, it asked the Director-General to allocate to this purpose any savings which might be effected in carrying out the natural sciences programme.
- [33] The Indian delegation was supported by other delegations in its effort to secure the maintenance of the Science Co-operation Office in New Delhi, and its wishes were met.
- [34] As a result of the new orientation of the science co-operation offices towards a more active programme—with reduced clearing-house activity—important economies were made in this area, particularly through the closing of the Istanbul Office. The Turkish delegate was assured by the Director-General that appropriate services to his country would be continued either by the central services at the Secretariat or under arrangements for aid to National Commissions.
- [35] Important improvements were made in the programme for oceanographic research by the substitution of the work plan set out in document 8C/PRG/22 for that proposed in document 8C/5.

SOCIAL SCIENCES

- [36] The social sciences programme was explained point by point by the director of the department and was approved almost in its entirety.
- [37] The Commission thought, however, that in the section on problems of international understanding and tensions, greater emphasis should be placed on current problems of peaceful co-operation, in the light of a new resolution on the subject. This whole section was subsequently revised (8C/PRG/29). The Commission found the new version much improved and adopted it.
- [38] One of the most important decisions taken during the discussion on the social sciences chapter was the adoption of resolutions relating to international problems in this area.
- [39] The most important of these was Resolution DR/115 presented in its original form by the Government of India and, after several amendments, jointly by India, Czechoslovakia and the United States of America, calling upon Member States to exert themselves to reduce tensions and authorizing the Director-General to undertake an objective study of the means of promoting peaceful co-operation between the peoples. This resolution was adopted by acclamation.
- [40] In another resolution, Unesco undertakes to intensify its efforts to combat discrimination, especially racial prejudice.

CULTURAL ACTIVITIES

- [41] Many delegates drew attention to the special importance of cultural activities in advancing the aims of Unesco.
- [42] The Commission was in favour of supporting the international organizations in that field, as it had in education and the sciences. It voted

- an increase in the subvention to the International Council for Philosophy and Humanistic Studies. It also welcomed the new International Association of Plastic Arts and voted an increase in its subvention.
- [43] The plan for promoting implementation of the Universal Copyright Convention was approved with enthusiasm.
- [44] With regard to the project concerning international regulations, the Commission accepted the recommendations of the working party, which covered the International Convention for the Protection of Cultural Property in the Event of Armed Conflict (8C/PRG/4) and international competitions in architecture (8C/PRG/6), and the report on the desirability of establishing international regulations with regard to archaeological excavations (8C/PRG/5).
- [45] In the area of aid to Member States for the preservation of their cultural property (8C/5, 'Cultural Activities', paragraphs I45-7), the Commission approved a proposal that the amounts provided in the proposed budget should be doubled.
- [46] The project which aroused most comment in the chapter under review was that for the production of reading material for new literates. Several delegations gave it enthusiastic support and offered to provide advice, which offers were noted by the director of the department.
- [47] It was that the aforesaid project offered the Secretariat an opportunity to cross departmental lines and achieve a real co-operation between the specialists in education and those in cultural activities.
- [48] A new development in this chapter was the project for the publication of a book to commemorate the Polish poet Adam Mickiewicz on the occasion of the centenary of his death.
- [49] A proposal for the re-establishment of the *Index Translationum* was adopted. Strong interest was expressed in that activity of Unesco.
- [50] The Commission considered the report of the Working Party on the History of the Scientific and Cultural Development of Mankind (8C/PRG/27). There was a debate on the proposal for the preparation of an abridged edition. In the end, that proposal was accepted, together with the other recommendations embodied in the report. Several delegations, including that of the Soviet Union, indicated their desire to participate in this project, particularly in matters relating to their own history.
- [51] A large number of draft resolutions were directed to the chapter on cultural activities, but not all of them could receive adequate attention. Two, however, were adopted: (a) DR/3.Rev.2, calling for the establishment of a World Culture Week—although no funds were voted for 'Unesco Awards', as had been originally suggested; (b) DR/106.Rev., proposing the commemoration of world-famous figures by calling attention to the anniversaries and particularly the centenaries of their birth or death. That was suggested as a good topic for the *Unesco Courier*.
- [52] The Commission took note of the report on Esperanto (8C/PRG/3) but did not adopt any resolution on the subject.

MASS COMMUNICATION

- [53] The most important decision concerning this department was the adoption of the report of the working party (8C/PRG/26),¹ which proposed an organizational structure corresponding to the two main functions of the Department of Mass Communication.
- [54] The Commission urged Member States to take more direct action in the use of mass media for securing the support of Unesco's objectives.
- [55] The film budget was reduced but provision was made for adding two posts to the Visual Aids section and for making films and filmstrips. However the Commission agreed that it would be preferable for Unesco to have films made under contract.
- [56] There was a discussion of the potentialities of television as a means of making Unesco's aims known to the general public.
- [57] The ratio between public information activities and communication assistance activities in terms of budget and personnel is to be maintained in 1955 and 1956.
- [58] One of the most important resolutions submitted to the Commission, and doubtless to the General Conference, was adopted by acclamation. It invited all the Member States of Unesco to take 'measures to promote the use of means of mass communication to increase mutual confidence and understanding among the peoples of the world'. That resolution was drawn up on the basis of a proposal submitted by the delegation of the Union of Soviet Socialist Republics (8C/DR/70) and an amendment suggested by the delegations of the United States of America and other countries (8C/DR/117). The final draft of the resolution was submitted by the following 12 countries: Canada, Colombia, Czechoslovakia, Ecuador, France, India, Lebanon, Liberia, Mexico, Union of Soviet Socialist Republics, United Kingdom and United States of America (8C/DR/123). It was the subject of several important speeches in the Commission, emphasis being laid on the fact that it would be implemented by the actions of Member States.

GENERAL RESOLUTIONS

- [59] Of great interest, especially in relation to the future programme of Unesco was the report of the Working Party on Decentralization (8C/PRG/25).² The report drew attention to the basic principle of universality in Unesco. 'All steps which might be taken for an effective decentralization of Unesco activities must in no way lead to the disintegration of the Organization.' The working party in its report made several observations and recommended that certain countries should be helped to set up, through their own National Commissions, offices for co-operation with Unesco, as proposed by India in conjunction with other countries in the same region.

1. See Appendix D.

2. See Appendix C.

- [60] It also recommended that sessions of the General Conference should as a general rule be held in Paris, at the permanent headquarters.
- [61] The report was carefully considered by the Commission and all of its recommendations were adopted, on the understanding that it initiated a move towards a greater responsiveness of the programme to the needs of Member States.
- [62] Equally important in the above connexion was the attention given to the development of the activities of National Commissions. The Commission expressed a lively interest in that part of the programme. Throughout the discussions delegates were unanimous in their view that Unesco must at all costs win the understanding and support of the peoples of the world.
- [63] Lastly the Commission decided that a study should be undertaken of the possibility of setting up an international fund to serve the needs of education, science and culture (8C/DR/88).
- [64] The chapters 'Exchange of Persons' and 'Documents and publications' were adopted with very few modifications.

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- [65] The Commission's provisional approval of each chapter resulted in bringing the total expenditure above the budget ceiling. Consideration of the necessary reductions was entrusted to the Advisory Committee, which based its study on the proposals of the Secretariat and submitted its recommendations to the Commission in documents 8C/BUD/4 and 8C/BUD/5. Those proposed adjustments were accepted, with one important modification: the reinstatement of the cancer research project. That was made possible, without going beyond the budget ceiling, by a reduction in another part of the natural sciences chapter.
- [66] It was agreed that, if funds could be released or savings made, the subvention for ICSU might be increased by a maximum of \$20,000 a year, that to ICPHS by a maximum of \$10,000 a year, and Unesco's contribution to the United Nations Relief and Works Agency increased by \$32,650.
- [67] At its final meeting the Commission considered the recommendations it had requested from the Advisory Committee concerning the Executive Board's report on the remodelling of the future programme (8C/PRG/13). The Advisory Committee after careful study of that report, recommended that it be accepted as the basis for planning the future programme. On the termination of its detailed study of the proposed programme for 1955 and 1956, the Commission stated its conviction that that programme was not only an improvement over the work of the past but also a step toward the 1957-58 programme. It approved the recommendation of the Advisory Committee and felt that, after many months of effort, the Organization had made a very important move towards achieving the goals envisaged in the future programme.
- [68] In conclusion, the Commission wishes to call the attention of the General Conference to certain problems which have not only caused delay but have also in many cases reduced the effectiveness of its work.
- [69] First is the problem of paper work. Never has the Commission had to consider so many documents as this year: 280 pages in document 8C/5 alone, plus 4 corrigenda, several addenda and 8 annexes; in draft resolutions the grand total reached 125, and these did not include the proposals introduced from the floor. Furthermore it was necessary to examine several of the 140 documents in the DIV series, particularly document 8C/DIV/80, running to 34 pages. In addition, there were 29 programme documents, in the 8C/PRG series, 6 reports from the Advisory Committee on Programme and Budget and several addenda. Nor must the reports of the Administrative Commission, such as documents 8C/ADM/33 and 35, be forgotten.
- [70] A considerable number of important resolutions were hidden in these piles of papers, from which they had to be sorted out in order to be adopted, or more often than not to be held over for another meeting, or amended, or reamended, until one's head began to spin.
- [71] The Commission is grateful for the advisory opinions presented to it, many of them the result of careful deliberations and accompanied by valuable and necessary information. But if this material is to be of use, it should be selected, edited and finally submitted in a clear concise manner, without recourse to this endless series of corrigenda, addenda, annexes, revisions, etc.
- [72] In regard to the draft resolutions, the Commission observed that although some were of great importance in the shaping of the programme, others were of secondary importance—or less. It felt that, had the Director-General been consulted first, it might have been possible to include these draft resolutions in the approved work plans without putting them on the agenda of the Commission. Study of even the least important resolution often took up much time.
- [73] The Commission also hopes that certain reforms in general procedure can be effected. For example, the Programme Commission did not meet until the sixth working day of the Conference, and the information necessary for fixing the budget ceiling was not available until 24 November. Hence the decisions on the programme and budget could not begin until the twelfth day of the Conference.
- [74] Throughout its meetings, the Commission discharged its responsibilities with a high sense of duty. It wished to give a thorough examination to every project in the programme and finally to see each chapter in relation to the others and the whole in relation to the aims of the future programme. But, in spite of the good will of all the delegates—it must be admitted frankly—the goal was far from being achieved. It is in the hope of making a better programme at the next session of the Conference that the Commission ventures to submit these observations to the General Conference.
- [75] In accordance with Rule 63 of the Rules of Pro-

cedure of the Conference, resolutions adopted by the General Conference shall be circulated by the Director-General to the members of the Organization within 30 days after the close of the session. The document attached to this report is therefore only provisional. It will be revised and recast by the Secretariat before being circulated in accordance with the Rules of Procedure. I have to ask the Commission to give the Director-General the customary authorization to alter the num-

bering of resolutions and, if necessary, to make minor changes in the style of the new resolutions.

[76] Finally, the Commission wishes to express its gratitude and appreciation to the Executive Board, to the Advisory Committee and to the Secretariat for the many hours of hard work they have all put into the planning of this programme, and for their sound advice and friendly assistance.

APPENDIX A

Introduction to the Report of the Advisory Committee on Programme and Budget (8C/BUD/1)

- [1] The Advisory Committee on Programme and Budget, consisting of 15 Member States appointed by the General Conference at its seventh ordinary session,¹ began its meetings at Montevideo on 1 November under the chairmanship of Mr. Gardner Davies (Australia). Mr. Sommerfelt (Norway) and Mr. Cabouat (France) acted as Vice-Chairman and Rapporteur respectively.
- [2] The Committee considered the Proposed Programme and Budget submitted by the Director-General (8C/5 and Corr.), the comments of the Executive Board on this document (8C/5/Add. 1) and those of the Secretary-General of the United Nations, certain Specialized Agencies (8C/PRG/20 and Add. 1) and non-governmental organizations having consultative status with Unesco (8C/PRG/21 and Adds. 1, 2 and 3). It also considered the draft resolutions already received from Member States (8C/DR/1 to 61).
- [3] After expressing its gratitude to the Uruguayan authorities for their generous hospitality, the Committee paid a tribute to the memory of William Hodson, Chief, Programme and Budget, who died while on mission on 5 September 1954.
- [4] The Committee unanimously agreed that, as a working paper, document 8C/5 was a great improvement on similar documents of previous years, because of the concise and lucid way in which it had been drafted. It noted with satisfaction that the standards used for calculating financial implications (expert missions, seminars, staff travel, etc.) were more realistic and, in general, lower than those of previous budgets.
- [5] After considering the assumptions underlying the budgetary proposals submitted to the General Conference, the Committee recommended the Programme and Budget Commission to begin considering the overall figure of the budget for 1955 and 1956 only when it had received the Administrative Commission's report on the scale of contributions and the financing of the budget. The Committee for its part made a detailed study of the chapters of the programme, leaving out of account any question of a budgetary ceiling. During this study, the Committee bore in mind that the Director-General regarded this programme as transitional, leading to increased concentration of the activities of the Organization, and that consequently projects must be viewed in that perspective.
- [6] After examining the projects in Chapter I (Education), it adopted, on the Director-General's suggestion, the experiment of reviewing as a whole Unesco's activities in the field of fundamental education as described in the various chapters of document 8C/5. This new method of working proved very successful, as it enabled the Committee to obtain a clearer and more direct idea of the main projects in Unesco's programme and of the basic connexion between the work of the various departments. It was impossible to refer to the Committee, in time, the conclusions of the October meeting of the Advisory Committee on Education for International Understanding.
- [7] The Committee has borne in mind what the Director-General said about his interpretation of the expressions 'higher budgetary level' and 'present budgetary level', namely that the division of the projects under these two headings did not imply a differentiation in priority. As the Director-General sees it, the programme is a single whole and the projects included in the higher level are no less important, in his view, than those included in the section corresponding to the present budgetary level. Accordingly, any modifications that may have to be made in the programme need not necessarily apply, by preference, to the projects included at the higher budgetary level.
- [8] The Committee decided to make a number of recommendations to the Conference on the relative importance to be attributed to the various projects contained in document 8C/5.
- [9] It has expressed an opinion on the priority to be given to some of these projects, specifically mentioned, and in the case of others has recommended either that the appropriations should be reduced or that the projects should simply be dropped, at any rate for the 1955-56 programme.
- [10] The Committee also considered the draft resolutions submitted to the General Conference by Member States, and has passed them on to the Conference together with a reasoned opinion upon them.

1. The following Member States were appointed to the Advisory Committee on Programme and Budget: Australia, Belgium, Canada, Egypt, France, German Federal Republic, India, Indonesia, Israel, Liberia, Mexico, Norway, United Kingdom, United States of America and Uruguay.

- [11] In the Committee's view some of these projects could be accepted by the Conference and included in Unesco's programme for 1955-56. In other cases the Committee has recommended that the suggestions in the draft resolutions should be embodied by the Conference in the general directives which it will probably decide to give to the Director-General for putting the 1955-56 programme into operation and for preparing the programme for 1957-58. In each case it has specified in which of the two categories it would like to have the resolution in question placed.
- [12] The Committee fully realizes the difficulties created for the General Conference by the belated submission of draft resolutions by Member States: on the one hand, examination of the financial and administrative implications of the proposals made considerably complicates the Secretariat's work; on the other hand, their acceptance by the Conference and integration in the Director-General's programme raise, in most cases, the question of the general balance of the programme.
- [13] As, however, it is very important for the Director-General to be able to take Member States' suggestions into account when framing the draft programme, the Committee considers that Member States should be asked to submit the substance of their proposals to the Secretariat more in advance of the opening of the General Conference's ordinary session.
- [14] As a result of all the various recommendations made by the Committee both on Member States' proposals and on the programme proposed by the Director-General, the various projects can be classified in four categories:
1. Priority projects.
 2. Projects approved by the Committee for the 1955-56 programme but for which no special recommendation is made.
 3. Projects which can be approved only in so far as the funds allocated to the Organization exceed the appropriations required to operate the first two categories of projects.
 4. Projects which the Committee recommends should be dropped, or deferred until later financial periods.
- [15] [For the Committee's individual recommendations concerning the various points in the proposed programme, see document 8C/BUD/1.]

APPENDIX B

**Report of the Advisory Committee on Programme and Budget on the Remodelling
of the Future Programme of Unesco (8C/BUD/2)**

- [1] On Monday, 15 November 1954, the Advisory Committee considered the report of the Executive Board on the remodelling of the future programme of the Organization (8C/PRG/13).
- [2] This report was presented to it by the Chairman of the Executive Board, who explained the circumstances in which the Board had considered it necessary to make a comprehensive study of the general orientation and structure of Unesco's programme.
- [3] The Committee also heard comments by Mr. Maheu, Assistant Director-General, on some of the conclusions in the report.
- [4] From the Committee's discussions it is clear that the General Conference has before it two problems, concerning which it will have to give the Director-General the necessary instructions.
- [5] The first problem is that of the structure of the programme and the balance to be achieved between the two types of activity undertaken by the Organization, namely general activities and special activities.
- [6] The second problem is that of defining the criteria, procedures and schedules to be adopted to secure that concentration of activities which has already been advocated by the General Conference on several occasions.
- [7] The Committee notes that the first problem should be solved without impairing the fundamental unity of the programme. In this respect, the Committee shares the view expressed by the Executive Board, in its report on the remodelling of the future programme, that in considering each of the proposed activities the need for integration should be borne constantly in mind. It would therefore be harmful to seek to determine in advance the apportionment of funds between the general aspect and the special aspect of these activities. The General Conference as a whole, rising above particular interests, must be fully alive to the common interest, which is to promote a general improvement in the condition of the peoples, in the fields of education, science and culture. There can be no overlooking, in this connexion, the essential interdependence that exists between the permanent services and the services supplying direct aid to Member States.
- [8] Just as the advanced countries are not the only ones to benefit from the permanent services, so aid to Member States is not limited to the underdeveloped countries. The latter have much to gain from international intellectual co-operation; the organization of higher education and scientific research, aid to artists' and writers' associations, and the development of communication media, can and should, in these countries, go hand in hand with fundamental education and the extension of primary education. For their part, the more advanced countries also find it worth while to draw upon Unesco's experience.
- [9] The Committee therefore considers that, when he comes to apportion funds between the two aspects of the programme activities, the Director-General should constantly bear in mind the principles set forth above.

- [10] The second important problem is the concentration of the Organization's activities. For several years past the Economic and Social Council of the United Nations has been drawing the attention of the Specialized Agencies to the need for co-ordination and concentration of their efforts, so that better use may be made of the funds available to them. On a number of occasions the General Conference has expressed similar views, and appreciable progress has been made in this direction during the last few years. The Director-General should be given the necessary instructions to enable him to speed up this development in preparing the programme for 1957 and 1958.
- [11] In particular, the Conference will have to decide whether, as the Executive Board suggests, the future programme should be concentrated by giving priority to a small number of major projects, directed towards the practical solution of specific problems. Such undertakings will undoubtedly require funds considerably beyond the normal resources of the Organization. These funds will have to be raised from Member States, either from States directly interested in the undertaking or from States desirous of making a voluntary contribution towards its implementation. Unesco may also act as a co-ordinator of the bilateral and multilateral relations between States.
- [12] The selection of projects for the next few years and the definition of procedures for their implementation are two difficulties which the Conference will have to face, for the solution of these difficulties is the crux of the problem of remodeling the future programme. The considerations mentioned in paragraph 45 of document 8C/PRG/13 furnish some examples of the type of criterion to be established.
- [13] As several delegates had expressed concern at the possible effects of such decisions on the administrative structure of the Secretariat, the Director-General gave the Committee some information about the reforms which might be contemplated to enable the Secretariat to carry out its new tasks efficiently.
- [14] Lastly, the Committee wishes to commend the spirit of the report of the Executive Board, approve the direction of the changes there proposed, and recommend to the Commissions of the Conference that they formulate and adopt the necessary measures to implement the principles of the report at the earliest possible date. The Committee recommends that the Commissions, either through working parties of their own or through the Advisory Committee, establish procedures, criteria and schedules whereby major projects can be selected. The Committee further recommends that, using the same mechanism, the Commissions formulate appropriate instructions to the Director-General in order that he may draw up definite plans in 1955-56. Finally, in the same way, the Commissions should prepare budget and programme instructions which will enable the Director-General to present a remodelled programme for 1957-58.
- [15] [The resolution prepared by the Committee was considered by the Programme Commission and appears as No. IV.3.1 of the programme resolutions.]

APPENDIX C

Report of the Working Party on Decentralization (8C/PRG/25)

- [1] The Working Party on Decentralization, composed of representatives of 19 countries,¹ held six meetings, on 22, 23, 26 and 27 November 1954.
- [2] The working party elected Mr. Heinz Küppers (German Federal Republic) as Chairman, and H.E. Mr. Tatsuo Morito (Japan), later replaced by Mr. Jiro Inagawa (Japan) as Rapporteur.
- [3] The working party considered the following points:
General problems of decentralization;
Science Co-operation Offices;
Regional Office, Havana;
National Commissions;
Proposal of India;
Place of the General Conference.

GENERAL PROBLEMS OF DECENTRALIZATION

- [4] After an extensive discussion of the question, the working party, bearing in mind the principles which should guide the execution of the following recommendations, agreed on the following points:
1. Universality is the basic principle and reason for the existence of Unesco. Any steps which might be taken for an effective decentralization of Unesco activities must in no way lead to the disintegration of the Organization.
 2. As a consequence of the differences in the conditions, problems and resources of Member States, the decentralization of the programme, as already practised, is essential in order to make the work of Unesco as efficient as possible.
 3. The Organization should develop the necessary resources and working methods for achieving this decentralization of the programme.
- [5] The working party therefore recommends as follows:
- (a) Increased help should be given to Member States in order to develop their National Commissions.
 - (b) Co-operation between Member States is highly desirable.
 - (c) National Commissions could help to improve this co-operation by establishing closer contact with other National Commissions with a view to discussing common problems.

1. Brazil, Chile, Egypt, France, German Federal Republic, India, Indonesia, Israel, Italy, Japan, Liberia, Mexico, Pakistan, Spain, Turkey, Union of Burma, United Kingdom, United States of America and Uruguay.

(d) National Commissions or groups of National Commissions could usefully discuss special aspects of the programme and submit their proposals to the Director-General.

- [6] Having agreed on the above points, the working party discussed certain administrative patterns and methods calculated to facilitate the decentralization of Unesco's activities.

SCIENCE CO-OPERATION OFFICES
[Document 8C/5, p. 67-71, Resolution 2.41]

- [7] Having heard the Chairman of the Executive Board and the Director of the Natural Sciences Department on this subject, the working party recommends that:
- (a) The Science Co-operation Offices should be maintained as proposed by the Director-General in the Proposed Programme and Budget (8C/5) for the next two years. Consideration of the special case of the Delhi Office was, however, left to the Programme and Budget Commission.
- (b) The Director-General should be asked to study carefully the development of the Science Co-operation Offices with a view to establishing how the funds at the disposal of these offices could be most efficiently expended.

REGIONAL OFFICE, HAVANA
[Document 8C/5, p. 193-4, Resolution 7.31]

- [8] Having heard reports by the Chairman of the Executive Board and the Director of the Havana Office on the work performed by this office, the working party is of the opinion that, in general, the Havana Office has done good work, although it may be asked whether even better results might not have been achieved by other methods.
- [9] The working party recognizes the exceptional circumstances which called for the establishment of this office, namely: the homogeneity of the culture, and the similarity of the problems, of Latin America; the density of regional organizations existing in this part of the world.
- [10] The working party recommends that:
- (a) The Director-General's proposal for the Havana Office, included in the Proposed Programme and Budget for 1955 and 1956 (8C/5), be adopted.
- (b) The Executive Board and the Director-General make a thorough evaluation of the conditions and results of the work of the office in the course of the next two years, with a view to submitting to the General Conference at its ninth session a full report, together with recommendations as to the future of this experiment.

NATIONAL COMMISSIONS
[Documents 8C/5, p. 191-2, Resolutions 7.11 and 7.12; 8C/BUD/1, p. 22, project 7.1; 39 EX/12 and 8C/11]

- [11] Having considered the proposals of the Director-General (8C/5), the relevant recommendations of

the Advisory Committee on Programme and Budget (8C/BUD/1), and other relevant documents on the subject.

I

- [12] The working party endorses paragraphs 1 to 4 of document 8C/11, submitted by the Executive Board, and, with a view to encouraging more effective co-operation between National Commissions and Unesco, recommends that the Executive Board and the Director-General be instructed to study:
- (a) The structures and working methods of the different National Commissions.
- (b) The nature of their relationships with Unesco and with their governments, including the means placed at their disposal.
- (c) Obstacles encountered by Member States in the establishment of efficient National Commissions.
- (d) Methods by which Member States associate, in the work of Unesco, institutions and associations representing the educational, scientific and cultural resources of their countries, including the national sections of international non-governmental organizations.
- [13] The working party considers that National Commissions should be assisted to meet together in conferences with limited membership and limited objectives, to discuss problems of common interest, in order that their decisions may be taken into account in the preparation of the draft programme and in the orderly and intensified execution of programmes already approved; and further suggests that, in the execution of Unesco's projects, the Director-General take care to use to the full those National Commissions which have adequate machinery for the purpose, and to encourage the establishment of such machinery in those Member States where it does not yet exist.

II

- [14] The working party recommends that, in implementing Resolution 7.12 (Assistance to National Commissions), the Director-General be authorized to make use of the following methods:
1. Visits by Secretaries-General of National Commissions, and of officers having executive responsibility in National Commissions, to the Headquarters of the Organization or to other National Commissions.
 2. Missions by officials of the Secretariat.
 3. Assistance to conferences of National Commissions, convened and organized by the latter, on problems of common interest in regard to the execution of the current programme or to the preparation of the proposed programme for the next period.
 4. Publications: in 1955, a *Guide for National Commissions*; in 1956, a *Handbook of National Commissions*.
- [15] For all these activities the working party, in agreement with the Advisory Committee on Programme and Budget, recommends retention of the total appropriation originally provided for in Resolution 7.12, i.e. \$63,000 for the two years.
- [16] It further recommends that the Director-General

be allowed great latitude in the use of these funds, so as to take account of the different needs of National Commissions, as best suits the circumstances.

- [17] The working party recommends that the assistance to National Commissions described in paragraphs 19 and 20 of the chapter on Mass Communication (Resolution 5.1A: Translation and Adaptation of Unesco Publications through National Commissions) be transferred and added to the work plan for Resolution 7.12 (\$30,000 for the two years).
- [18] Finally, the working party recommends that during the next budget period the Division for Relations with Member States, as part of its general functions, should pay particular attention to assisting those States which are about to set up, reorganize or expand their National Commissions. In this connexion, it recommends that the Secretariat initiate or assist new projects or methods for strengthening or activating National Commissions.
- [19] In accordance with the priority given to this field by the Advisory Committee, the working party recommends to the Programme and Budget Commission that an additional \$20,000 for the two years should be allocated to enable these projects to be carried out.

PROPOSAL OF INDIA

[Documents 8C/DR/7 and 8C/DR/14]

- [20] In the light of document 8C/DR/7, and having considered document 8C/DR/14 and heard a statement by the Indian delegation, the working party noted with interest the proposal of India, supported by the delegations of Ceylon, Indonesia and the Union of Burma, and designed to create, for certain countries, an office of co-operation with Unesco.
- [21] It is of the opinion that such an office could provide a new type of machinery to facilitate the

co-operation of the National Commissions concerned and to aid in the co-ordination of their activities. The working party was further of the opinion that other interested Member States should be free to join in the activities of this co-operation office.

- [22] The working party therefore recommends that the Director-General be requested to give this office such advice and assistance as he considers will facilitate the work of the National Commissions concerned and contribute to the success of the experiment, and to report on this matter to the General Conference at its next session.

PLACE OF THE GENERAL CONFERENCE

- [23] Lastly, the working party considered how far the holding of sessions of the General Conference away from headquarters would contribute towards decentralization.
- [24] While the working party was of the opinion that occasional General Conferences might be held elsewhere, it is persuaded that, as a rule, the General Conferences should take place at the permanent headquarters. When the General Conference is held in Paris, other means should be found to focus the attention of public opinion in other parts of the world on the work of the Conference.

CONCLUSION

- [25] The General Conference, by asking the Executive Board and the Director-General to carry out four detailed studies, will show the importance it attaches to the problem of decentralization. It will thus be provided, at its ninth session, with the material required to enable it to form a judgment and take decisions. These studies will be carried out jointly, in order that a clear general policy on this important question may be elaborated.

APPENDIX D

Extract from the Report of the Working Party on the Administrative Structure of the Department of Mass Communication (8C/PRG/26.Rev.)

- [1] The Department of Mass Communication fulfils two main functions which are basically different in nature. Both of these functions are imposed on Unesco by its Constitution. They are:
1. Public information and public relations, to explain the general purpose, individual objectives, work and projects of Unesco, the United Nations and its other Specialized Agencies; promote international understanding; and publicize certain basic themes such as human rights, the fight against racial discrimination, fundamental education, the dissemination of science and of culture, etc. These tasks are a service to Unesco in general, and also to the United Nations and its other Specialized Agencies. It is Unesco's responsibility to inform the people so that public opinion may,
- to the largest possible extent, understand and support all the international organizations.
- [2] Programme tasks which are distinctive to Unesco. These include the removal of obstacles to the free flow of information; the operation of a clearing house of information to assist Member States; the stimulation of the production and exchange of programmes of an educational, scientific and cultural nature; the organization of pilot projects and of demonstration centres; and assistance to Member States in the development of their means of mass communication, with special emphasis on the use of radio broadcasting, television, the press and the cinema to further fundamental education.

[2] There shall be a Department Director who will co-ordinate the two above-mentioned basic activities. He will be assisted by two Deputy Directors. One Deputy Director will be responsible for all activities under projects 5.1 and 5.2 (Public Information and Promotion of International Understanding by Member States and by Unesco) and 5.7 (Voluntary International Assistance). The other Deputy Director will be responsible for all activities under projects 5.3 (Free Flow of Information), 5.4 (Clearing House and Exchange and Stimulation of Educational, Scientific and Cultural Programmes), 5.5 (Use

of the Means of Mass Communication for Fundamental and Workers Education), and 5.6 (Aid to Member States in Development of Mass Communication Services).

[3] The Working Party on the Structure of the Department of Mass Communication has not been instructed to advise on financial implications. It wishes nevertheless to state its view that, within the total budget to be approved for the Mass Communication Department, the importance of maintaining the existing budgetary ratio between the two basic services should be recognized.

REPORT OF THE ADMINISTRATIVE COMMISSION¹

Rapporteur: Mr. R. Eriksson (Sweden)

Introduction

- [1] During the eighth session of the General Conference, the Administrative Commission held 25 meetings.
- [2] Its officers were: Mr. C. E. Beeby (New Zealand), Chairman; Mr. S. Huzzayin (Egypt), Mr. M. Avida (Israel), Mr. Antonio Gómez Robledo (Mexico), Vice-Chairmen; Mr. R. Eriksson (Sweden), Rapporteur.
- [3] The Commission's first main task was to consider and make recommendations to the General Conference, regarding the scale and collection of contributions and methods of financing the budget for the period 1955-56. In doing this it had the valuable assistance of the Contributions Committee. At the same time, it made recommendations to the General Conference concerning the right to vote of China, and of Czechoslovakia, Hungary and Poland.
- [4] Other points which the Commission examined at considerable length were proposed amendments to Article V of the Constitution (Executive Board) and to the Rules of Procedure, and the Staff Regulations. On both, it availed itself of the considered opinion of the Legal Committee, whose advice was the subject of four reports to the Commission.
- [5] The Commission also made a survey of Unesco's relations with international non-governmental organizations to which subventions are granted and of international non-governmental organizations admitted to consultative arrangements.
- [6] Among the large number of other questions examined, was the Report of the Advisory Committee on Programme and Budget on Parts I, III and IV of the Budget.

Financial Questions

- [7] FINANCIAL ACCOUNTS FOR THE YEAR ENDED 31 DECEMBER 1952
FINANCIAL ACCOUNTS FOR THE YEAR ENDED 31 DECEMBER 1953
[See Resolution V.1.1]
1. The accounts for the years ended 31 December 1952 and 31 December 1953 together with the Director-General's Financial Report and the Reports of the External Auditor were introduced by Mr. Bender on behalf of the Executive Board.
 2. The accounts and reports were accepted by the Commission which congratulated the Director-General on the excellent state of the finances of the Organization.
 3. The statement made by the External Auditor on the terms of the contract between Unesco and the International Commission for the Scientific and Cultural History of Mankind was called to the attention of the Programme and Budget Commission.
- ACCOUNTS OF UNESCO PARTICIPATION IN THE EXPANDED PROGRAMME OF TECHNICAL ASSISTANCE AS AT 31 DECEMBER 1953
[See Resolution V. 1.2]
- [8] The Director-General submitted to the Commission the accounts of Unesco's participation in the Expanded Programme of Technical Assistance for the third financial period ended 31 December 1953, and the Report of the External Auditor thereon. The Commission took note of these accounts and authorized the Director-General to transmit them to the Secretary-General of the United Nations.
- MEMBER STATES' CONTRIBUTIONS
- [9] In accordance with the recommendation of the General Conference at its seventh session, a Committee on Contributions was set up to examine three main questions in connexion with the contributions to be assessed on Member States: the scale of contributions for 1955-56; the currency in which these contributions should be paid; the question of the collection of contributions.
- [10] In connexion with the last question the Committee was requested in particular to examine the requests submitted by certain Member States regarding the settlement of their arrears and to give priority to the consideration of this matter.
- [11] The following was the composition of the Committee: Canada, Colombia, Egypt, France, German Federal Republic, Japan, Pakistan, Thailand, Switzerland, United Kingdom,

1. Extract from document 8C/ADM/35.

United States of America, Union of Soviet Socialist Republics.

[12] The Committee appointed Mr. D. Sternberger (German Federal Republic) as Chairman and Mr. M. N. Bow (Canada) as Rapporteur.

[13] In addition to the three questions concerning Member States' contributions, two other items were referred to this Committee by the Administrative Commission. These were: methods of financing the budget of 1955-56; draft resolution submitted by the delegation of Chile regarding a comparative chart of Member States' contributions and their national budgets.

[14] The Committee submitted five reports to the Administrative Commission, the substance of which has been included in the appropriate sections of this report.

[15] SCALE OF CONTRIBUTIONS
[See Resolution V.1.3]

1. The Commission reaffirmed the principle adopted in the past of basing the Unesco scale of contributions upon the contributions of the United Nations and passed a resolution to this effect.
2. The resolution provides that the contributions of Member States who are members of the United Nations shall be based upon their percentages in the scale of contributions adopted by the United Nations for the year 1955.
3. It provides that the contributions of Member States who are not members of the United Nations should be based upon their theoretical probable percentages given by the United Nations Committee on Contributions.
4. The Commission decided that any changes in these theoretical probable percentages which may be notified to the Director-General prior to 1 January 1955, resulting from negotiations between the United Nations and the governments concerned, would be taken into account in calculating the Unesco scale for 1955-56.
5. The Commission recognized the special circumstances relating to the theoretical probable percentage given by the United Nations Committee on Contributions for Austria, and decided that this percentage should be fixed at 0.33 per cent for 1955-56 in order to avoid undue hardship. It was understood, however, that the theoretical probable percentage of Austria would be brought up to the full amount recommended by the United Nations for 1957-58.
6. The Commission reaffirmed the following principles as regards the calculation of the Unesco Scale of Contributions: (a) the difference in membership between Unesco and the United Nations; (b) the principle that no one Member State should in normal times contribute more than one-third of the budgetary appropriations of Unesco; (c) the principle that in normal times the per capita contribution of any Member State should not exceed the per capita contribution of the Member State which bears the highest assessment.
7. The Commission decided that the time had

now arrived to give full implementation to the per capita ceiling principle, the other two principles having already been put into effect in previous years.

8. The Commission reaffirmed that the contributions of associate members shall be assessed at 60 per cent of the minimum percentage contribution of Member States and that these contributions shall be accounted for as Miscellaneous Income.
9. The provisions regarding new Member States joining the Organization after 1 January 1955 were drawn up on the same basis as in the past.

[16] CURRENCY OF CONTRIBUTIONS
[See Resolution V.1.4]

1. On the recommendation of the Committee on Contributions, the Commission adopted a resolution relating to the currency in which contributions are to be payable for 1955-56. This resolution is similar to that adopted by the General Conference at its seventh session, except that Switzerland is no longer required to pay in Swiss francs.
2. The main provisions of the resolution are that the contributions of Canada and the United States of America are payable in U.S. dollars while the contributions of all other Member States are payable at choice either in U.S. dollars, pounds sterling, or French francs. Provision is also made for the acceptance of national currencies for Member States where the Director-General considers that there is a foreseeable need for a substantial amount of that currency.

[17] COLLECTION OF CONTRIBUTIONS
[See Resolution V.1.5]

1. The Committee on Contributions addressed itself first to the requests of Czechoslovakia, Hungary and Poland who had requested that part of their arrears of contributions should be cancelled. The Committee reported to the Commission on 19 November (SC/ADM/30) that it could find no basis for agreeing to the cancellation of those arrears.
2. Subsequent negotiations with these three governments did enable an agreement to be reached for the settlement of arrears on the general basis reflected in the appropriate resolutions.
3. The Government of Czechoslovakia considers that it had withdrawn from the Organization during a period from January 1953 to September 1954 and, therefore, contests the legality of the debt for this period. Nevertheless, the Contributions Committee, without reference to this legal point, considered that the payment made by the Czechoslovakian Government during 1954 should be treated in accordance with the Financial Regulations and should, therefore, be credited first against the debt due to the Working Capital Fund and then against the debt due in respect of 1953.

4. The arrears in the case of Czechoslovakia which are the subject of this special agreement cover the years 1950, 1951 and 1952 and amount to \$270,294. They are to be paid in equal annual instalments over a period of nine years commencing in 1955.
5. The Government of Hungary signified its willingness to pay all the arrears of contributions including those for 1953.
6. The Agreement therefore covers the years 1949, 1950, 1951, 1952 and 1953 for a total sum of \$118,099. This sum is to be paid in equal annual instalments over a period of 10 years commencing in 1955.
7. The Government of Poland has doubts about the legality of the debt due for the year 1953 and consequently the arrangements covering the arrears of this Member State cover the years 1947 to 1952 inclusive. The payment made in 1954 has accordingly been used, first against the Working Capital Fund and secondly against the 1953 debt, although it is clearly the intention of the Government of Poland that 1953 should be left in suspense.
8. The total sum included in the arrangement with Poland is \$537,236 which is to be paid in 12 annual instalments commencing in 1955.
9. The agreements provide in each case that for 1955-56 60 per cent of the instalments may be paid in local currency. This arrangement is subject to review by the General Conference at its ninth session.

Whilst it was understood that the Director-General would make every effort to utilize these national currencies, the use of these currencies should not be a determining factor either in implementing the current programme or in formulating future programmes of the Organization.

10. On the advice of the Committee on Contributions the Commission decided to defer until the ninth session of the General Conference the request by the Government of China for a reduced contribution of \$14,000 per annum.
11. The Commission concurred in the view of the Director-General, endorsed by the Executive Board and the Committee on Contributions that, for the present time, no further penalties should be envisaged in cases where Member States are in arrears with their contributions other than those provided in Article IV, paragraph C.8(b) of the Constitution.
12. The Commission noted with satisfaction the considerable improvement in the situation regarding arrears of contributions but nevertheless wishes to stress to all Member States the necessity for prompt payment of contributions.

[18] ADMINISTRATION OF THE WORKING CAPITAL FUND
[See Resolution V.1.6]

1. After discussion the Commission adopted a resolution fixing the amount of the Working Capital Fund at \$3 million for 1955-56.

2. The Commission agreed to the various uses to which the Fund may be put during these two years on the same basis as were approved for 1953-54, but with the addition of an item relating to any awards of compensation ordered by the Administrative Tribunal of the International Labour Organisation.
3. The Commission felt that some restriction should be placed upon the time allowed for the reimbursement of sums utilized for self-liquidating activities and therefore requests the Director-General to see that such sums are recovered not later than the end of the next financial period.
4. Certain delegates expressed the hope that the Director-General would examine the possibility of amending the Financial Regulations so as to incorporate in them the substance of the resolution proposed instead of submitting such a resolution at each session of the General Conference.

[19] AMENDMENTS TO THE FINANCIAL REGULATIONS
[See Resolution II.3.1]

1. The Commission, after examination of operation of the existing Regulations 4.3 and 4.4 relating to the crediting of surpluses, adopted the revised text submitted by the Director-General.
2. This revised text provides that cash surpluses shall not be credited to Member States who have not paid in full their contribution for the year to which the surplus relates.
3. The Commission also examined a draft resolution submitted by the delegate of Spain relating to amendments to and departures from the Financial Regulations. In this connexion it considers that:
 - (a) any departure from the Financial Regulations should be preceded by the preliminary suspension of the provision to which an exception is to be made;
 - (b) no amendment to the Financial Regulations can be considered by the Conference unless the question has been placed on the agenda of the General Conference in accordance with the Rules of Procedure;
 - (c) it would be desirable to insert in the Financial Regulations a provision that the regulations may not be amended, nor the application of one of the regulations suspended, except by a decision taken by a two-thirds majority;
 and recommends that the Director-General should study this and submit a report to the General Conference at its ninth session.

[20] LOSSES ON EXCHANGE ON UNESCO COUPONS
[See Resolution V.1.7]

1. The Commission had before it a request submitted by the Government of Iran for the writing off of a sum of \$4,915.15 representing a loss incurred by the Iranian National Commission

acting as a distributing agency for Unesco Coupons.

2. After hearing the circumstances relating to the loss, which arose as the result of a change in the rate of exchange of the Iranian rial against the U.S. dollar prior to the payment to Unesco of the proceeds of the sale of Unesco Coupons, the Commission agreed that this loss should be written off.
3. Similar requests were submitted by the governments of Israel and Yugoslavia as regards losses suffered by their National Commissions in acting as distributing agencies for Unesco Coupons.
4. The Commission agreed to these losses being written off.

[21] METHODS OF FINANCING THE BUDGET FOR 1955-56

[See Resolution IV.2.2]

1. The Commission received from the Committee on Contributions a document setting forth the various possible sources of income which might be taken into account in any consideration of methods of financing the budget for 1955-56.
2. This report indicated that, under the existing Financial Regulations, miscellaneous revenue for 1955-56 estimated at \$389,614 and contributions resulting from the assessment of new Member States during 1953-54, \$1,228,216 would normally be taken in deduction from appropriations before assessing Member States.
3. It pointed out, however, that in recent years it had been the practice to make exceptions to the Financial Regulations and to use budget surpluses from prior years. Under these excep-

tions, budget surpluses, instead of being returned to Member States as provided for under the Financial Regulations, had been used to reduce assessments.

4. Acting on the advice of the Committee on Contributions, the Administrative Commission decided that the budget for 1955-56 should be financed in accordance with the Financial Regulations.
5. The Commission went one stage further, however, and recommended that instead of being distributed to Member States, budget surpluses available for surrender at 31 December 1954 should be withheld pending a decision of the General Conference at its ninth session.
6. The Commission therefore placed before the General Conference in plenary session a resolution to the effect that the budget for 1955-56 should be financed in accordance with the Financial Regulations and that consequently adjustments should be made to the appropriations voted for:

	\$
Miscellaneous revenue for 1955-56	389,614
Contributions assessed on new Member States for 1953-54	1,228,216
	1,617,830

7. It was estimated that contributions unlikely to be received in respect of 1955-56 should be those assessed upon China amounting to approximately 5.06 per cent.
8. It recommended to the General Conference that budget surpluses from prior years (at present estimated at \$603,600) should be retained pending a decision of the General Conference at its ninth session as to disposal.

Social Security Questions

[22] REPORT BY THE DIRECTOR-GENERAL ON THE MEDICAL BENEFITS FUND

[See Resolution V.2.1]

1. The Commission accepted both the proposals submitted by the Director-General regarding the method of calculation of contributions for 1955-56.
2. The first of these proposals relates to the scale of contributions which has been changed to reflect more accurately the number of dependents of the members of the Fund and which re-introduces a matching contribution from the Organization.
3. The second proposal authorizes the Director-General to calculate the contributions of staff members in the General Services Category on the basis of pensionable remuneration instead of basic salary.

2. In the light of the decision of the Consultative Committee on Administrative Questions not to proceed with a common fund to finance the plan, the Commission approved the proposal of the Director-General to establish within Unesco a Staff Compensation Fund for Service-incurred Death and Disability.

[24] REPORT BY THE DIRECTOR-GENERAL ON THE UNITED NATIONS JOINT STAFF PENSIONS FUND

[See Resolution V.2.3]

1. The Commission took note of the following documents in accordance with the Regulations of the United Nations Joint Staff Pension Fund: 'Annual Report of the United Nations Joint Staff Pension Board for the Year ended 31 December 1952'; 'Annual Report of the United Nations Joint Staff Pension Board for the Year ended 31 December 1953' 'Administrative Rules of the United Nations Joint Staff Pension Fund as amended by the Fifth Session of the Joint Staff Pension Board'; 'Amendments to the Regulations of the United Nations Joint Staff Pension Fund as adopted by

[23] REPORT BY THE DIRECTOR-GENERAL ON THE STAFF COMPENSATION PLAN FOR SERVICE-INCURRED RISKS

[See Resolution V.2.2]

1. The Commission heard a report on the operation of the plan during 1953 and 1954.

- the United Nations General Assembly at its Eighth Session'.
2. The Commission recommended the election of the Permanent Delegates to Unesco of the following Member States as representatives

of the General Conference on the Unesco Staff Pensions Committee: as members, Australia, France, Italy; as alternate members, Japan, Lebanon, U.S.A.

Staff Questions

PERSONNEL RECRUITMENT STANDARDS AND METHODS (8C/ADM/11)
[See Resolutions II.4.1 and V.2.4]

- [25] The Commission examined the Director-General's proposals for amendments to Chapter IV of the Staff Regulations (Appointment, Promotion and Transfer) set out in Sections D and E of document 8C/ADM/11. It noted that the proposed amendments were aimed at maintaining the highest standards of efficiency, competence and integrity, affording the maximum security of tenure, and ensuring equitable geographical representation within the Secretariat. The Commission agreed that while geographical representation was very important, it should not be achieved to the detriment of the efficiency of the Secretariat, and that adequate geographical representation could only be achieved over a period of time. The Commission considered certain measures to enable the Director-General to improve the present situation. It instructed him not to make initial appointments of nationals of Member States which are over-represented unless he judges that to do so is essential to the efficient administration of the Organization; it also stressed the desirability of the Director-General taking into account factors of geographical distribution when considering the renewal of a fixed-term appointment. The Director-General withdrew his proposal for a new, additional Regulation 4.6 concerning appointments which expire on or before 31 December 1956.
- [26] While agreeing that the maximum security of tenure was desirable, the Commission felt that it would be unwise to fix certain percentages for indeterminate appointments which he should aim at achieving within a fixed period of time. It preferred to give him the general instruction to continue his efforts to build up a permanent cadre of officials and report on progress made to the General Conference at its ninth session.
- [27] The Commission heard a representative of the Staff Association in the course of its discussion of document 8C/ADM/11.
- [28] The Commission noted the two points in paragraph 28 of document 8C/ADM/11 to which the Director-General drew the attention of the General Conference. The delegate of the Lebanon while supporting wholeheartedly the proposal to recruit trainees for junior professional posts, considered that the statement that it was difficult to find candidates from Member States which were not English or French speaking, with a good knowledge of one of these languages, was incorrect and an underestimation of the widespread use of these languages. He also felt that

the recruitment of junior trainees should be extended to posts in the General Service category.

- [29] The Commission also considered a proposal by the Italian delegation aimed at encouraging Member States to grant effective assurances to nationals seconded for service with international organizations (8C/DR/74) and an amended text submitted jointly by the Italian and U.S. delegations (8C/DR/74.Rev.). A further proposal by the U.K. delegation (8C/DR/113) was withdrawn.

MEASURES TO BE TAKEN TO PROVIDE AN IN-SERVICE TRAINING PROGRAMME (8C/ADM/12)

- [30] The Commission noted the Director-General's report on measures to be taken to provide an in-service training programme.

SALARY ADJUSTMENTS FOR STAFF IN THE PRINCIPAL OFFICER AND DIRECTOR, AND PROFESSIONAL CATEGORIES (8C/ADM/13)
[See Resolution V.2.6]

- [31] The Commission noted the Director-General's report on the above subject and recommended that the existing practice and procedures for adjustments be maintained.

PERSONNEL POLICY, OBLIGATIONS AND RIGHTS OF STAFF MEMBERS: PROPOSED AMENDMENTS TO THE STAFF REGULATIONS (8C/ADM/14)
[See Resolutions II.4.2 and V.2.5]

- [32] The Commission examined in detail the Director-General's proposals for amendments to the Staff Regulations, the purpose of which was to define more clearly the obligations and rights of staff members and to bring Unesco's personnel policy into closer conformity with that of the United Nations. It noted the Director-General's statement to the effect that, as in the case of the United Nations, the proposals were based on considerations of a general nature, and were in no way adjusted to special circumstances prevailing at a particular time or in relation to a particular country.
- [33] In the course of the debate, the attention of the Commission was drawn to Article 13 of the Agreement between the United Nations and Unesco which called for close co-ordination in matters of personnel policy. Several delegates, while agreeing that close co-ordination was most desirable, maintained that this did not necessarily mean that the Staff Regulations of the two Organizations should be identical. Certain delegates

- were not sure that some of the changes were opportune and wondered if consideration of them should not be postponed until the ninth session of the General Conference. Some delegates were of the opinion that the existing Staff Regulations were adequate, but that if the Director-General considered that certain points required clarification, it was the duty of the General Conference to clarify them. Whereas there was some question as to whether there could be an exhaustive definition of the term integrity, it was pointed out that staff members had to observe certain overall standards of behaviour, and in this respect the particular attention of delegates was called to paragraph 4 of the report of the International Civil Service Advisory Board on 'Standards of Conduct in the International Civil Service'. It was emphasized that staff members had duties and obligations as well as rights, and that whereas they were not required to give up their convictions, they were obliged at all times to regulate their actions in such a way as to put the interests of the Organization above their own personal interests.
- [34] Several delegates opposed deletion of Regulation 4.2.1, while others expressed the view that the time had not come to delete it. Since there was no motion for deletion of this regulation, it is maintained.
- [35] In the course of the discussion, the Commission heard a statement by a representative of the Staff Association.
- [36] The Commission voted on the proposed amendments article by article. It adopted the new text of Regulations 1.4, 1.7, 9.1, 9.1.1 with certain amendments, and 9.3. Following the adoption of the above new texts, the Director-General withdrew his proposals for changes to Regulations 9.1.2 (termination in the interest of good administration) and 9.3.1 (payment of a higher termination indemnity in certain circumstances).
- [37] In connexion with Regulation 9.1.1, the Director-General stated that he would make a Staff Rule providing for a Special Advisory Board consisting of a Chairman nominated by the President of the International Court of Justice and four other members selected by himself in consultation with the Staff Association.
- [38] The Commission noted that the Director-General would provide in Part IV of the Budget ('Common Service Costs', paragraph 39) for the payment of honoraria and expenses to the Chairman of the Special Advisory Board in the amount of \$840 for each year.
- STATUTES OF THE APPEALS BOARD (8C/ADM/26)
[See Resolution II.6.1]
- [39] The Commission examined the revised Statutes of the Appeals Board as proposed by the Director-General and approved by the Executive Board. The main discussion centred around paragraph 6 regarding the possibility of direct appeal to the Administrative Tribunal, and paragraph 23 regarding amendment of the Statutes.
- [40] The Commission approved the revised Statutes and Appendix contained in Annex I to document 8C/ADM/26, with amendments to paragraphs 2(c), 6, 22 and 23.
- RECOGNITION OF THE COMPETENCE OF INTERNATIONAL ADMINISTRATION TRIBUNALS (8C/ADM/18)
[See Resolutions II.5.1, II.5.2 and V.1.6]
- [41] The Commission noted the report of the Director-General and the recommendation of the Executive Board concerning the competence of international administrative tribunals.
- [42] The Commission also examined the incidental problem of payment of awards made by the Administrative Tribunal. It decided to recommend provision for payment from the Working Capital Fund, subject to review by the General Conference at its ninth session, and the appropriate changes were made to the text of the resolution concerning the administration of the Working Capital Fund.
- STAFF REGULATIONS AND STAFF RULES (8C/ADM/27)
- [43] The Commission received document 8C/ADM/27 containing the text of the Staff Regulations (not including the amendments adopted at the present session of the General Conference) revised so as to eliminate certain errors of drafting or translation, and the revised Staff Rules effective 1 November 1954.

Official and External Relations

- RESOLUTIONS AND RECOMMENDATIONS OF UNITED NATIONS ORGANS CONCERNING UNESCO (8C/ADM/19)
- [44] The Administrative Commission took note of the resolutions and recommendations of interest to Unesco adopted by the Economic and Social Council and by the Trusteeship Council at their recent sessions.
- QUADRENNIAL REVIEW BY THE EXECUTIVE BOARD OF THE EMPLOYMENT OF SUBVENTIONS (8C/ADM/20)
- QUADRENNIAL REVIEW OF THE DIRECTIVES CONCERNING RELATIONS WITH INTERNATIONAL NON-GOVERNMENTAL ORGANIZATIONS (8C/ADM/21)
[See Resolution III.3.3]
- [45] The two above-mentioned documents were submitted to the General Conference in accordance with Sections IV.5 and IV.6 of the Directives concerning the relations of Unesco with international non-governmental organizations. The former, 8C/ADM/20, contained details of subventions granted for the years 1950-53 inclusive

and the report and recommendations of the Executive Board thereon. The latter, 8C/ADM/21, contained the Director-General's recommendations for amendments to the Directives and in particular to Section III of the Directives ('Subventions').

- [46] In the course of the discussion, several delegates asked for a stricter control of subventions. While approving the conclusions and recommendations of the Executive Board contained in document 8C/ADM/20 the Commission decided to refer, with one exception, the proposed changes to the Directives contained in document 8C/ADM/21 back for further study by the Executive Board with the request that it submit a report to the General Conference at its ninth session. The exception is clause B.2 of Section III ('Subventions'), and covers the Unesco Institutes in Germany.

RECOMMENDATIONS OF THE EXECUTIVE BOARD REGARDING APPLICATIONS BY INTERNATIONAL NON-GOVERNMENTAL ORGANIZATIONS FOR ADMISSION TO CONSULTATIVE ARRANGEMENTS (8C/ADM/22/Add. 1 and 2, Annex 1, Add. 1 and 2)
[See Resolution III.3.2]

- [47] The Administrative Commission approved admission of the international non-governmental orga-

nizations listed in the appendixes to the above-mentioned documents, with the exception of Appendix 18 (World Chess Federation) which was rejected, and Appendixes 20 (Académie Internationale de la Céramique), 23 (International Humanist and Ethical Union), 24 (International Union for the Liberty of Education), 26 (International Union of Students), 27 (World Federation of Democratic Youth), and 28 (International Student Movement for the United Nations) on which a decision was postponed until the ninth session of the General Conference. Several delegates opposed postponement.

- [48] The Commission heard representatives of the Académie Internationale de la Céramique, the World Federation of Democratic Youth and the International Student Movement for the United Nations.

RENEWAL OF FORMAL AGREEMENTS CONCLUDED WITH NON-GOVERNMENTAL ORGANIZATIONS (8C/ADM/23, Add. 1 and 2)
[See Resolution III.3.1]

- [49] The Administrative Commission approved, in accordance with a recommendation of the Executive Board, the renewal, until 31 December 1955, of eight formal agreements at present in force, and the text of the draft formal agreement with the International Social Science Council.

Legal Questions

THE CONSTITUTION

Amendments to Article II of the Constitution relating to the Withdrawal of Member States
[See Resolution II.1.1]

- [50] The Administrative Commission discussed certain draft amendments to the Constitution contained in document 8C/ADM/6, relating to the withdrawal of Member States and, having approved in principle the right of withdrawal of Member States by unilateral action, it referred the matter, without prejudice, to the Legal Committee. The Commission considered a report of the Legal Committee on the subject (8C/JUR/3) and adopted it.

Amendments to Article V of the Constitution relating to the Composition of the Executive Board
[See Resolution II.1.2]

- [51] The draft amendment to revise paragraphs 1, 3, 4, 12 and 13 of Article V, co-sponsored by Australia, Brazil, United Kingdom and the United States, contained in document 8C/ADM/1 was considered, as well as draft amendments thereto submitted by Japan (8C/ADM/1/Add.). In the course of the discussion, the Administrative Commission adopted a report of the Legal Committee (8C/JUR/1) clarifying two points which had been raised. It was held, firstly, that a change in number of members of the Executive

Board could not be regarded as purely a matter of drafting, and, secondly, that the amendment submitted by the delegation of Japan, referred to above, constituted a draft amendment to the amendments jointly sponsored by the four powers, and could not therefore be regarded as an independent amendment to the provisions of Article V of the Constitution.

- [52] The Administrative Commission adopted the amendments to Article V of the Constitution as they appeared in the Second Report of the Legal Committee (8C/JUR/2).

Amendments to Articles V.9 and VI.3 of the Constitution relating to the Director-General's Reports on the Activities of the Organization
[See Resolution II.1.3]

- [53] The Administrative Commission considered a report of the Legal Committee on this question, in which the view was expressed that, while the Constitution should contain a provision stating the Director-General's obligation to submit reports on the activities of the Organization, it would be better not to specify in the Constitution itself the intervals at which the Director-General is to render his reports to Member States and to leave it to the General Conference to define this procedure in a resolution.
- [54] The Administrative Commission accepted this view and adopted amendments to Articles V.9

and VI.3 of the Constitution as they appeared in the Third Report of the Legal Committee (8C/JUR/3).

Interpretation of Article V.A.3 of the Constitution (Re-eligibility of Members of the Executive Board)

[55] Following the adoption by the General Conference of amendments to the provisions of Article V of the Constitution concerning the composition of the Executive Board, the Administrative Commission asked the Legal Committee for an interpretation of Article V.A.3 of the Constitution. The Legal Committee submitted a report on this question to the Commission (8C/JUR/6). The opinions rendered were the following: (a) that the change in the composition of the Executive Board, adopted by the General Conference at its present session had not interrupted the continuity of the functions of the Board and that consequently the provisions of Article V.A.3 of the Constitution which has not been amended and which stipulates that the members of the Executive Board shall not serve consecutively for more than two terms, are fully applicable to the members of the Board who have served thereon up to the present time; (b) that the terms of office of members of the Board which, by virtue of Article V.C.13, as revised by the General Conference at its present session, expire prematurely, should be considered as complete terms within the meaning of paragraph 3 of the same Article.

[56] The Administrative Commission adopted the Report of the Legal Committee containing the above opinions.

RULES OF PROCEDURE OF THE GENERAL CONFERENCE

Draft Amendments to the Rules of Procedure of the General Conference relating to the Election of Members of the Executive Board

[See Resolution II.2.1]

[57] Following the adoption of amendments to Article V of the Constitution regarding the composition of the Executive Board, the Administrative Commission discussed draft amendments to the Rules of Procedure of the General Conference concerning the election of the members of the Executive Board, submitted by the United States of America, and considered a report of the Legal Committee thereon (8C/JUR/2). This report of the Legal Committee and the recommendations of the Administrative Commission thereon were communicated to the General Conference.

Draft Amendments to the Rules of Procedure of the General Conference relating to Associate Members

[See Resolution II.2.2]

[58] In the light of Article II, paragraph 3 of the

Constitution and of Resolution 41.21 concerning the rights and obligations of Associate Members adopted by the General Conference at its sixth session in 1951, the Administrative Commission discussed a number of proposed amendments to the Rules of Procedure of the General Conference aimed at bringing them into line with the provisions of the above-mentioned resolution (8C/ADM/3/III/Annex I), together with amendments thereto and additional proposals submitted by the United Kingdom and the Union of South Africa (8C/ADM/3/III/Add. 1 and 2).

[59] The Administrative Commission considered a report of the Legal Committee on these proposed amendments (8C/JUR/3) and adopted the modifications suggested by the Legal Committee.

Draft Amendments to the Rules of Procedure of the General Conference resulting from the Adoption of Russian as a Working Language of the General Conference

[See Resolution II.2.3]

[60] In order to bring the Rules of Procedure of the General Conference into line with the decision taken by the General Conference at its present session on the use of Russian as a working language, the Administrative Commission adopted modifications to Rules 52, 55 and 60 as proposed by the Legal Committee in its Fifth Report (8C/JUR/6).

Miscellaneous Amendments to the Rules of Procedure of the General Conference

[See Resolution II.2.4]

[61] The Administrative Commission also discussed certain other draft amendments to the Rules of Procedure of the General Conference and considered a report of the Legal Committee on the subject (8C/JUR/3).

[62] These proposed amendments aimed either at clarifying certain points of drafting, or at bringing certain rules in closer conformity with the existing practice, or at harmonizing the texts of certain other rules in the three languages. It adopted the texts submitted by the Legal Committee in its report, and which relate to the following rules: Rules 25 and 26, 'Organization of the Conference'; Rule 30, 'Functions of the Nominations Committee'; Rule 40, 'Acting President'; Rule 47, 'Election of officers'; Rule 69, 'Quorum'; Rule 73, 'Points of order'; and Rule 106 'Procedure for the amendment of the Constitution'.

[63] The Administrative Commission also considered a draft resolution originally submitted by the delegation of Chile (8C/DR/65), but extensively modified in the course of the discussion, which aimed at amending Rule 30.1 regarding the functions of the Nominations Committee.

General Questions

- REPORTS OF THE HEADQUARTERS COMMITTEE ON THE PROGRESS OF THE PROJECT (8C/ADM/24 and Add.)
[See Resolution V.3]
- [64] The Commission received and noted the above-mentioned reports.
- REPORT ON THE HEADQUARTERS AGREEMENT BETWEEN THE FRENCH GOVERNMENT AND UNESCO (8C/ADM/25)
- [65] The Commission received the above-mentioned report. It noted a statement by the Delegate of France to the effect that procedure for ratification of the Agreement by the French Government would shortly be completed.
- [66] ORGANIZATION OF WORK OF THE EXECUTIVE BOARD
[See Resolutions III.2.1 and III.2.13]

REPORT OF THE COMMITTEE ON REPORTS OF MEMBER STATES¹

Rapporteur: Mr. Paul Hazoumé (France)

- [1] The Committee on Reports of Member States, which was set up in conformity with Resolution 30.214, adopted by the General Conference at its fifth session, to examine the periodical reports submitted by Member States under Article VIII of the Constitution of Unesco met on 12, 13, 15, 18, 22, 23, 24 and 29 November 1954 under the chairmanship of Mr. Hani (Iraq). The other officers were Mr. Hong Hoeung Doeung (Cambodia) and Mr. Antonio Panocchia (Dominican Republic), Vice-Chairmen, and Mr. Paul Hazoume (France), Rapporteur.
- [2] The following members were also present: Mr. J. R. Terán Robalino (Ecuador), Mr. B. Tuncel (Turkey), Mr. H. J. Widdowson (Union of South Africa), Sir Kenneth Grubb and Miss J. Bishop (United Kingdom), and Mr. Max McCullough (United States of America), with Mr. J. D. Connors as deputy.
- [3] Luxembourg was not yet represented at the General Conference, and Austria was able to send a delegate, Mr. Lowenthal-Chlumecky, only to the first meeting of the Committee.
- [4] The following observers were present at the meetings: Mr. Carlos Estrada (Argentina), Mrs. Schlueter Hermkes (German Federal Republic), Mr. Gérard Loiseau (Haiti), and Mr. José Lozano Irueta (Spain).
- [5] The first meeting was opened on behalf of the Director-General by Mr. J. Chevalier, Acting Head of the Division of Relations with Governments and National Commissions. At subsequent meetings the Director-General was represented by Mr. Guillermo Francovich, Head of the Havana Regional Office and Miss Lorna McPhee, Division of Relations with Governments and National Commissions. The Director-General, Mr. Luther H. Evans, and Assistant Director-General, Mr. René Maheu attended the last meeting. Mrs. H. Malterre was Secretary of the Committee.

STUDY OF THE REPORTS SUBMITTED FOR 1952 AND 1953

- [6] The Committee noted with pleasure a considerable increase in the number of reports submitted by Member States on this occasion. The Committee was able to study 58 reports in all,² 50 of which had been received by the Secretariat in time to be translated and printed in a single volume. The other eight reports, which arrived

after the specified time limit, had been reproduced in the original language only and circulated to the Committee as mimeographed documents.

- [7] The Committee then embarked on a study of the form and content of these reports, for which purpose it split up into four working parties, formed on a linguistic basis. It endorsed the observations of the Director-General contained in documents 8C/4/Add. and Annex.
 1. It noted, in particular, that most of the reports followed the general plan proposed by the Director-General (CL/867 Annex) and the recommendations formulated by the special Committee at its last session (7C/Res.60). It considered that some of these reports might be regarded as models. The Committee emphasized that the reports which did not follow the proposed plan did not, for that reason, supply the information needed by the Organization and were consequently less satisfactory for purposes of comparative study. Moreover, these reports sometimes made no distinction between the educational, scientific and cultural activities typical of the country concerned, and those undertaken in implementation of Unesco's programme.
 2. The Committee also found that some of the many reports which did follow the proposed plan nevertheless omitted one or two sections and dealt principally either with Section 4, relating to the implementation of Unesco's programme, or with Section 5, containing the information requested about the organization and activities of National Commissions.
- [8] The Committee also made the following observations on the activities of Member States during 1952 and 1953 as described in the 58 reports submitted to it:

1. Extract from document 8C/REP/1.
2. These reports were submitted by the following Member States: Afghanistan, Argentina, Australia, Austria, Belgium, Brazil, Cambodia, Canada, Ceylon, Chile, China, Colombia, Costa Rica, Cuba, Denmark, Dominican Republic, Ecuador, Egypt, El Salvador, France, German Federal Republic, Greece, Haiti, Honduras, India, Indonesia, Iran, Iraq, Israel, Italy, Japan, Jordan (Hashemite Kingdom of), Korea, Laos, Lebanon, Libya, Mexico, Monaco, Netherlands, New Zealand, Nicaragua, Norway, Pakistan, Panama, Philippines, Poland, Spain, Sweden, Switzerland, Syria, Thailand, Turkey, Union of Burma, Union of South Africa, United Kingdom, Uruguay, Viet-Nam, Yugoslavia.

1. It noted with gratification that a considerable variety of activities, covering a wide field, have already been undertaken by Member States in carrying out the programme of Unesco, and that both the variety and the scope of these activities are increasing.
2. It emphasized, however, the very uneven way in which the resolutions of the General Conference were carried out as between one country and another and one section of Unesco's programme and another. These differences are due to the fact that the needs and resources of Member States are not identical and that the various States collaborate in Unesco's work each in its own special way.
3. Moreover, the Committee found once more that the extent and efficacy of the activities of Member States depended in large measure on the existence, in those States, of National Commissions or other co-operating bodies backing up the efforts of the government.
4. The Committee also found that more progress had been made towards improving the domestic situation of each country in educational, scientific and cultural matters, than as regards measures for developing mutual understanding between the peoples and a better knowledge of, and greater sympathy with, each other's cultures. Despite the steps taken by several Member States to promote education for living in a world community, it is clear that, in quite a large number of countries, this field is still unexplored.
5. Finally, the Committee drew attention to the fact that the bulk of the general public in most Member States was insufficiently aware not only of the aims and activities of Unesco but, in some cases, of its very existence. Many Member States are endeavouring to solve this problem, but the steps so far taken are still not entirely satisfactory.

CONCLUSIONS AND RECOMMENDATIONS OF THE COMMITTEE

Form and Content of Future Reports

- [9] The Committee again stressed the need for a general plan so as to ensure that reports are submitted in such a form as will facilitate comparison.
- [10] The Committee also recognized that the present section of the plan met a requirement, but recommended that the order of the sections be changed as follows:

Section 1: Introductory comments, devoted to bringing out, briefly, the main features of each country's collaboration with the Organization.

Section 2: Information on action taken to implement the resolutions adopted by the General Conference at its eighth session (formerly Section 4).

Section 3: Information concerning measures taken to establish, promote and assist the National Commission or other co-operating

bodies, and survey of the activities of the Commission or co-operating bodies (formerly Section 5).

Section 4: Information on measures taken to assist and develop organizations other than National Commissions or co-operating bodies, and to associate the appropriate national groups or institutions with the execution of Unesco's programme (formerly Section 6).

- [11] These four sections of the reports should be published in the printed volume to be submitted to the General Conference at its ninth session.
- [12] The Committee further recommended that each report should be accompanied by two compulsory annexes, taking the place of the former Sections 2 and 3, and containing the information which Member States are asked to furnish to the Organization in accordance with Article VIII of the Constitution, i.e.:

Annex I: Information on the most important changes in laws and regulations affecting education, science and culture.

Annex II: Information on action taken (ratification, implementing decrees or regulations, etc., in connexion with international conventions and recommendations adopted by the General Conference. This annex should also contain information on action taken by Member States to promote the free flow of information.
- [13] In order to facilitate the preparation of these annexes, the Committee recommended that two special questionnaires, one for each, should be drafted by the Secretariat, and sent to Member States, by the Director-General, together with the general plan mentioned above.
- [14] These annexes should not be published in the printed volume containing the reports, but should be issued as mimeographed documents distributed at the same time to the members of the Committee, together with summaries prepared by the Secretariat.
- [15] The Committee recommended, finally, that the length of the sections of the reports to be printed (Sections 1 to 4) should not exceed 10 to 15 typed pages for each country.

Recommendations concerning the Work of Member States

- [16] The Committee feels that, in order to promote co-operation between the Unesco Secretariat and the Member States, the Organization should be kept regularly informed of the results of the work being done in Member States.
- [17] Apart from the replies to circular letters and questionnaires which the Director-General sends to Member States, it is particularly important that a brief but comprehensive account of such work should be supplied in the periodic reports submitted to the General Conference.
- [18] The Committee also feels that Member States should give a true picture of the work accomplished in fulfilment of their obligations and it accordingly recommends that States should provide information not only on their successes but also

on their failures, stating the reasons for their inability to complete certain projects.

- [19] Whilst recognizing the great importance of these periodic reports, the Committee considers that they should not take the place of other means of communication between the Secretariat and Member States and recommends the development of closer personal contacts through which it will be possible to gain the better knowledge of economic, social and cultural conditions in the various parts of the world which is needed for framing a useful and effective Unesco programme and for carrying this programme into effect in the various Member States.
- [20] Recognizing the important part played by active National Commissions in carrying out Unesco's programme, the Committee recommends that every endeavour should be made to develop these Commissions, particularly through the provision of greater assistance by the Unesco Secretariat, acting on the instructions of the General Conference and with due regard to the special requirements and circumstances of each Member State.
- [21] The Committee considers the budget provided for these purposes quite inadequate (document 8C/5: Resolutions 7.11 and 7.12, and 'General Administration', paragraphs 12 and 13) and recommends that it be increased in order to provide for the extra staff and other services required and for the missions which should be carried out in Member States.
- [22] The Committee further recommends that Member States be invited to give special attention to activities for the promotion of wider international exchanges in the fields of education, science and culture.
- [23] Lastly, the Committee hopes that Member States and the Secretariat will do their utmost to promote among the general public a wider knowledge and understanding of the Organization's aims and work.

Procedure for the Study of Future Reports

- [24] The Committee makes the following recommendations with regard to the procedure to be adopted for the study of future reports:
- (a) That the General Conference be recommended to re-establish before the present session ends, on a broader basis and with enlarged

responsibility, the special committee to be entrusted with the study of future reports. As a result of the accession of new Member States to the Organization and of the larger number of reports to be submitted to the General Conference at the ninth session, the new Committee should be enlarged and henceforth comprise 15 members. It is recommended that, in the light of the examination of the reports and of their study by the Director-General, the Committee should make observations on the way in which Member States have participated in the planning and execution of the Unesco programme; recommendations on the further development of this participation as well as on the form and content of future reports. The Member States concerned should nominate representatives to this Committee beforehand, so that its members can make, in good time, a thorough study of the reports.

- (b) That the attention of the General Conference be drawn to the necessity of allocating, in future, on account of the accession of new Member States and of the larger number of reports to be submitted, more funds for the publication of Member States' reports as required by the Constitution.
- (c) That the volume containing the reports which have reached the Secretariat within the time limits laid down by the Executive Board be distributed to the members of the Committee one month before the General Conference opens and that it be accompanied by a form of report drawn up by the Director-General in the light of the Committee's directives, together with a document containing an analysis of the reports and the comments which the Director-General may wish to make on them.
- (d) That the meetings of the Committee at the ninth session of the General Conference be held at the beginning of the session, so that the Committee's findings and recommendations may be brought to the attention of the Programme and Budget Commission in time to be taken into account by it before they are submitted to the General Conference in plenary meeting in conformity with Resolution 60.8 adopted at the seventh session.

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